# MEMORANDUM

**TO:** Board of Trustees

FROM: Trustee Schmitz

**SUBJECT:** Review, discuss and possibility approve the structure of Board appointed committees. The board is to identify a Trustee to be appointed as the leader for the Golf Committee and identify one Trustee to be appointed as the leader of the Capital Improvement/Investment committee and authorize staff to advertise for at-large committee members for the two committees.

**DATE:** July 1, 2023

## I. RECOMMENDATION

The Board makes a motion to approve the proposed structure of the board committees, assign a Trustee to the Golf Committee and assign a Trustee to the Capital Improvement/Investment Committee and authorize staff to advertise for community at-large members for each committee.

Direct staff to bring back to the board at our meeting on August 9<sup>th</sup> applicant information for the Board's consideration and appointment to the two committees.

# II. BACKGROUND

The District has been utilizing GM committees to provide input to the board on various subjects. They included a golf committee in 2021, an Ordinance 7 committee, which brought their recommendations to the board in 2022, and most recently the dog park committee. While effective in gathering input, the committees have been time-consuming for staff and have taken longer than expected to provide their input to the board. The delays in input to the board have in some cases caused board priority projects to be delayed. To streamline the process, the board is interested in trialing board appointed committees, with compliance with Open Meeting Law for improved transparency and with a Trustee assigned as the Chair of the committee.

The difference between a GM committee and a board committee is that the first is exempt from Open Meeting Law and the Board committees are not. Compliance with open meeting law will allow the public to be informed of

meetings, agendas, materials presented and be able to either attend and provide public comment or view the meetings on-line.

# III. FINANCIAL IMPACT AND BUDGET

None.

# V. <u>ALTERNATIVES</u>

Revise the attached document as the board sees fit.

# VI. COMMENTS

None.

#### STRUCTURE OF BOARD COMMITTEES

The goal of board appointed committees is to engage and leverage the skills and expertise of community members to assist the board in moving initiatives forward.

Committees shall comprise of up to 4 At-Large community members appointed by the Board of Trustees. The Board appointed Trustee will be the committee chair and formulate meeting agendas and schedule. Should vacancies occur, the Board may solicit applicants and make appointments. Appointments are for up to 2 years, or the board's determined/expected duration of the committee, whichever is less. A committee may be an ongoing committee, or a duration/project specific committee.

All meetings are subject to Open Meeting Law.

At-Large members are to have relevant professional experience for their specific committee.

**Responsibilities/Authority** – All committees are advisory to the board. The committees shall review all relevant information and make recommendations to the board, in alignment with the strategic plan, any applicable community master plans, and board identified priorities. They are to identify the financial impacts of all of their recommendations, identify how recommendations align with the budget, and if applicable, how they impact the 5-year capital plan.

The board can set timelines and committee goals and expectations. Committee Trustees shall report monthly on the progress of the committee.

#### **Proposed Objectives**

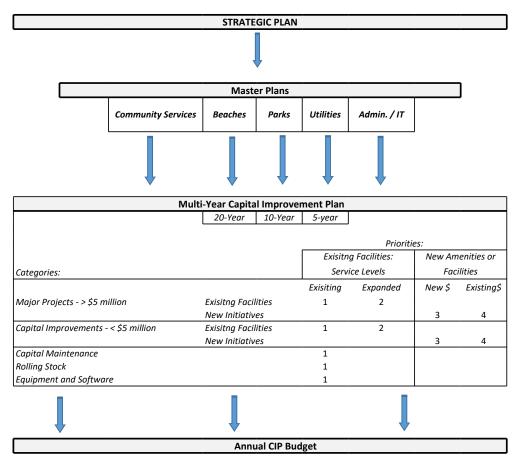
**Golf Committee** – Discuss and review operational service levels, financial sustainability, formulate community focused recommendations in alignment with board policies and identify necessary capital investments. Identify if any related District policy revisions are needed.

**Goal** - Formulate a 5-year sustainable plan in alignment with policies that provide fairness and equity to all recreation passholders and protect the future of our District golf courses and driving range.

Capital/Investment Committee - As projects over \$250K are being contemplated, the committee should review and evaluate proposals, provide constructive input to ensure the board's project expectations are being met, ensure the project scope has been properly and completely defined, ensure the benefit to the Community is clear and consistent with District master plans and/or board priorities. Additionally, to ensure ongoing operating costs are considered and included in materials provided to the Board of Trustees for consideration.

**Goal** – To move projects forward more effectively with clear and complete financial transparency.

#### **MULTI-YEAR CAPITAL PLANNING FLOW CHART**



To Include:

**Summary Information** 

by Fund

by Function

by Venue / Service / Activity

Schedule of Completion

Scope / Benfits

Operating budget impact

Project Cost

Funding Source(s)

Authority / Roles / Responsibilities

		CIP Capital Program Review Committee						
Project Phase:	Board of Trustees	General Manager	Project Manager	Venue Manager (Operations)	Finance Director	PW Director	Engineering	Fleet
<b>Definition</b> Preparation of Capital Project Data  Sheet; approval of Data Sheet  constitutes " <b>defined</b> " project.	Receive	Approve	Preapre Capital Proj Description, cost, fu					
Planning								
Developing documents that identify location and function of projects, in relation to other projects and exisitng facilities; approval of project plan document means project has been "planned."	Define general goals, constraints and direction.     Award an execute planning contracts     Review and approve final plan.	Ensure plans are coordinated with Multi-year Capital Improvement Plan 1) Approve planning scope 2) Approve RFP's 3) Approve planning method and team	Define specifc objectives, criteria and scope     Prepare RFP and solicitiation process     Recommend approval of planning contracts	Provide input to plannig scope, methosd, analysis, conclusions and recommendations			1) Provide input to plannig scope, methosd, analysis, conclusions and recommendations. 2) Conduct analyses and produce planning documents for review by PM	
			4) Cooridante project with public, staff and GM					
			5) Review and approve progress reports 6) Make substantive and procedural decisions during planning process.					
			7) Recommend preferred alternatives and final plans to GM and Board.					

Feasibility

		CIP Capital Program Review Committee							
eject Phase:	Board of Trustees	General Manager	Project Manager	Venue Manager (Operations)	Finance Director	PW Director	Engineering	Fleet	
process of analyzing the practicality of a project, in terms of capital financing and cost, operating revenue and cost, environmental and permit conditions, and other factors. Acceptance of a feasibility report means the project has been "justified."	Ensure feasibility of capital improvement projects prior to design and constrution.  1) Determined when a feasibility study is needed	2) Approve RFP on consulting contracts 3) Approve sstudy	Define specifc objectives, criteria and scope     Prepare RFP and solicitiation process     Recommend approval of study contracts		o plannig scope, met ons and recommend		1) Provide input to plannig scope, methosd, analysis, conclusions and recommendations. 2) Conduct analyses and produce planning documents for review by PM		
	2) Award and execute consulting contracts.  3) Review and accept final "CIP Budget"		5) Review and approve progress reports						
	illiai Cir Buuget		6) Make substantive and procedural decisions during study process.						
			Approve conclusions and recommendations						
eduling									
The process of developing an outline identifying the cost, timing and financing of the capital project. All capital project expenditures shall be evaluated through a Multi-Year Capital Improvement Plan and a Long-term Financial Plan and authorized for expenditure through a specific fiscal year's Capital Budget. Inclusion of a project within an approved Multi-Year Capital Improvement Plan means the project has been "scheduled."		Validate scheduling in terms of sound financial planning.  1) Rview, revise and recommend capital improvement projects to the Board.			Adequacy of identifiable and predictable financing resources. 1) Analyze alternative financing schemes and prepare capital financing program coordinated with CIP budgdet and Multi-Year Capital Plan		Acuracy of cost projections and coordination of project scheduling.		

Authority / Roles / Responsibilities

		CIP Capital Program Review Committee						
Project Phase:	Board of Trustees	General Manager	Project Manager	Venue Manager (Operations)	Finance Director	PW Director	Engineering	FI
Funding								
The process by which funds are identified and set aside to underwrite capital costs. Identification of predictable financing resources or inclusion of a project in a multi-project pool of resources means the project has been "funded."	Establish availability of appropriate, identifiable predictable financing resources. Increase and decrease funding level.	Approve recommendations for project to proceed and increases in project financing resources beyond levels identified in Capital Project Repot.	Assemble and update project cost estimates.		Adminstration of project finances. 1) Produce periodic report on capital project financing resources, obligations and expenditures.		Coordinate estimates of projet costs for periodic funding report.	
		1) Review updated financial analysis with finance staff for adequate resources and cash flow.			2) Recommend periodic action to establish, increase, decreaset or close-out financing resources.			
		2) Approve close-out upon project termination or completion.			3) Consider impact of capital project on CIP budget and Multi-Year Plan.			
Design / Specifications			Project Manager:					
The process of determining the size, specifications, acquisition/construction methods, and other factors prerequisite to construction or acquisition, including the selection of the designers. Approval of final design means the project has been "designed."	1) Award and execute	1) Approve design methods and team 2) Provide guidance to proejct manager during design. 3) Review and approve final design/specs on projects. 4) Review and accept regulatory permit conditions.	Prepare scope of service process for design team contracts. Assemble cos schedule and schedule ranalysis, environmental Establish functional and balance of the technical Provide direction to on reports and documents. correct ongoing design construction contract for regulatory process. App	Prepare design co t estimates; prepar evisions. Approve pevisions. Establish studies, and other performance requ team, and operation major design altern Sign all regulatory reports and documerms. Assemble and	ntracts. Recommer re project budget and project budget and b , execute, and admin forms of technical s irements. Coordinating g staff. Present man latives and issues. Re permits and permit ents, including all te	d for award and d budget revision budget revisions inster arrangemupport. Supervise activities of defor design alterneview and approapplications. Rechnical specifica	d execute design ons. Prepare project . Approve project ents for surveys, se designers. esigners with the natives and issues. ove ongoing design eview, approve, and attions. Prepare	

Construction/ Acquisition

				CIP Capital Pro	ital Program Review Committee						
Project Phase:	Board of Trustees	General Manager	Project Manager	Venue Manager (Operations)	Finance Director	PW Director	Engineering	Fleet			
The process entails constructing or acquiring a project's assets, including the selection of contractors or vendors. Approval of final payment means the project has been "completed."	General oversight of contract awards, major payments and acceptance of capital assets constructed or acquired	Ensure contracts and request for majorpayments submitted to the Board for approval neet requirements of CIP budget.	Detailed Oversight.								
	1) Award and execute construction/acquisiti on contracts	1) Approve change orders cumulatively not exceeding 10% of construction contract or \$50,000.	1) Recommend award and execute construction/acquisitio n contracts.								
	2) Approve change orders cumulatively exceeding !0% of construction contract or \$50,000, whichever is greater	2) Upon substantial completion, approve release of retention for construction projects.									
		Accept warranty report.	Recommend release of retention to GM. Recommend approval of final payment								
			Coordinate final contract preparation Establish and administer inspection and testing.								
			Supervise Construction Representative.  Serve as District's representative to contractor.  Approva all shop drawings Approve requests for equals.	Construction Represenetative: Observe construction and testing Advise PM of deficiencies Notify PM of deviations from plans							

		CIP Capital Program Review Committee							
Project Phase:	Board of Trustees	General Manager	Project Manager	Venue Manager (Operations)	Finance Director	PW Director	Engineering	Fleet	
			Approve all certificates of payment.	Prepare and execute Notice to Proceed.					
			Update construction schedule.	Trocceu.					

	CIP Capital Program Review Committee NEW							
Project Phase:	Board of Trustees	General Manager	Project Manager (Change to Department Head or Designee)	Staff (Suggest that a general comment in the document that staff provides support to achieve delivery)	Capital Program Advisory Committee			
Definition	Preparation of Capital Project Data Sheet; approval of Da	ta Sheet constitutes " <b>defined</b> " project.						
	Receive project definitions as part of capital Improvement Project Budget submittal	Approve Capital project definitions	Prepare accurate and up-	to-date Capital Project Data Sheet				
Planning	Developing documents that identify location and function has been "planned."	of projects, in relation to other projects and exist	tng facilities; approval of p	project plan document means project				
	1) Define general goals, constraints and direction. 2) Award and execute (Will the Board misconstrue this term to mean they should be involved in execution of the project) planning contracts 3) Review and approve final plan. (Are you suggesting that the final PS&E be brought to the Board for approval prior to bidding? Or is this Masterplans?)	Approve planning scope     Approve RFP's (I don't think the GM should)	Approve RFP's     Approve planning methods	hod and team				
Feasibility	process of analyzing the practicality of a project, in terms of capital financing and cost, operating revenue and cost, environmental and permit conditions, and other factors. Acceptance of a feasibility report means the project has been "justified."							
	Ensure feasibility of capital improvement projects prior to design and constrution.  1) Determine when a feasibility study is needed	1) Review and approve study scope 2) Approve RFP on consulting contracts 3) Approve study methods and team. Same as above	Same as above					
	2) Award and execute (Will the Board misconstrue this term to mean they should be involved in execution of the project) consulting contracts.  3) Review and accept (suggest use approve) final "CIP Budget"							
Scheduling	The process of developing an outline identifying the cost, Year Capital Improvement Plan and a Long-term Financia an approved Multi-Year Capital Improvement Plan means	l Plan and authorized for expenditure through a s						

		CIP Capital P	rogram Review Committe	e	]	NEW
Project Phase:	oject Phase: Board of Trustees General Mi		Project Manager (Change to Department Head or Designee)	Staff (Suggest that a general comment in the document that staff provides support to achieve delivery)		Capital Program Advisory Committee
	Prioritization and prudent investment of capital assets.  1) Review and approve Multi-Year Capital Improvement Plan  2) Approve project amendments and substitutions (substitutions are a bit tricky as to what level the Board would need to be involved. Would this be on an "or equal" product?), according to District purchasing policies. (Why would this be in scheduling? Perhaps we should add a Project Phase being scope?)	planning.  1) Review, revise (Eliminate revise) and recommend timing of capital improvement	1) Provide initial project s Revise Capital project sch	cheduling for consideration 2) edules per GM direction.		

		CIP Capital F	rogram Review Committe	NEW		
Project Phase:	Board of Trustees	General Manager	Project Manager (Change to Department Head or Designee)	Staff (Suggest that a general comment in the document that staff provides support to achieve delivery)	Capital Program Advisory Committee	
Funding	The process by which funds are identified and set aside to project pool of resources means the project has been "funds"		l able financing resources or	l r inclusion of a project in a multi-		
	Establish (Suggest us Authorize) availability of appropriate, identifiable predictable financing resources. (Review and approve final CIP budget) (Approve) Increase and decrease (Is Board approval for decrease necessary?) funding level.	sources) and increases in project financing	1 ' ' '	g recommendations to the GM. 2) t funding sources should costs		
Design / Specifications	The process of determining the size, specifications, acquis of the designers. Approval of final design means the proje	· · · · · · · · · · · · · · · · · · ·	erequisite to construction o	r acquisition, including the selection		
	General oversight (what does General Oversight mean, this might be more appropriate of the GM) of design and specifications. 1) Award and execute (same comment as above regarding the word execute) design contracts per NRS. 2) Accept regultory permit conditions on projects over \$50,000	1) Approve design methods and team 2) Provide guidance to project manager during design. 3) Review and approve final design/specs on projects. 4) Review and accept regulatory permit conditions. (To me all this belongs in the Dept Head column, and can be replaced with Provides General oversight of design and specifications)	3) Review and approve fir	ds and team 2) ect manager during design. nal design/specs on projects. ulatory permit conditions.		
Construction/ Acquisition	The process entails constructing or acquiring a project's a "completed."	ssets, including the selection of contractors or ver	 ndors. Approval of final pay	ment means the project has been		
	General oversight of contract awards, major payments and acceptance of capital assets constructed or acquired	Ensure contracts and request for majorpayments submitted to the Board for approval meet requirements of CIP budget.				
	1) Award and execute (same comment as above regarding the word execute) construction/acquisition contracts	Approve change orders cumulatively not exceeding 10% of construction contract or \$50,000. (Belongs under Department Head and should not be a specific % but that authorized by the Board)	1) Approve change orders cumulatively not exceeding the amount authorized by the Board.			
	2) Approve change orders cumulatively exceeding 10% of construction contract or \$50,000, whichever is greater (Instead say "Approve change orders in excess of previously approved amount")	2) Upon substantial completion, approve release of retention for construction projects. (Belongs under Department Head)	2) Upon substantial completion, approve release of retention for construction projects.			

		CIP Capital P	rogram Review Committe	e
Project Phase:	Board of Trustees	General Manager	Project Manager (Change to Department Head or Designee)	Staff (Suggest that a general comment in the document that staff provides support to achieve delivery)
		Accept warranty report.		
Close-Out	Receive close-out report	Approve close-out report	Responsible for documentation	

ı	NEW
	Capital Program Advisory Committee
ĺ	

#### CAPITAL PLANNING BUDGETING AND CIP PROJECT REPORTING FRAMEWORK

	GM	Senior Mgmt. / Venue Mgrs	Finance	PW Engineering
Strategic Plan	X	x		

Comprehensive Strategic Plan update **every two-years** - coincides with Board term.

Adopted: Februrary (odd years)

Bi-annual status report - progress on achieving budgeted initiatives

Master Plan x x x x

Major Facility Master Plan documents should be comprehensively updated every 5-7 years

Current service levels / unmet needs / potential facility improvement projects / cost  $\,$ 

Consideration of alternative financing strategies

Master Plan updates

Project-specific updates: Cost estimates, schedules, funding sources

Consider more frequent facility (condition) assessment report for major venues/facilities

Recreation Center Chateau / Aspen Grove Golf Course Facilities

Beach Facilities Diamond Peak Facilities

Multi-Year Capital Plan x x x x

 $High-level\ 20\ year\ CIP\ plan\ for\ Major\ Capital\ projects\ and\ Major\ Facilities\ /\ Venues\ -\ update\ 5-7\ years$ 

Develop expanded 10-year Capital Improvement plan for all major infrastructure and capital assets

with focus on Five-Year Capital Improvement Plan (with identified funding sources)

Prepare Companion Multi-Year Financing Plan, with identified funding sources / alternative financing strategies.

By Venue / Fund:

Major Projects - > \$1 million

Capital Improvements - < \$1 million

Capital Maintenance

Rolling Stock

**Equipment and Software** 

Annual CIP Budget x x x

Formal approval of fiscal year Capital Budget, to include:

Project scope, definiton and benefits

Updated project cost estimates, phases and schedule

Formal cost estimate / funding authorization for Year 1 of Multi-Year Capital Plan  $\,$ 

Quarterly Popular CIP Status Report - Nov. / Feb. / May / Aug.

Expenditures vs. fiscal year budget (Q1, Q2, Q3, Q4)

Reflects changes in approved budget (augmentations, reduction, re-allocation)

Individual contracts for planning, design, construction /acqusition require subsequent Board approval

per District Policy and Purchasing procedures.

Change order authorization to be established with each applicable contract award.

Capital Project Status Report x x x

Major Projects: Over \$5,00,000 plus Board Priority Projects

Monthly CIP Project Status Reports (Website, GM Report)

Detailed project status report covering significant activity

Progres report - work completed, next steps

 ${\it Phase status-project\ milestones\ through\ planning,\ feasibility,\ desing\ and\ construction}$ 

Cost Estimates - Approved; updates

Project expenditures

Fiscal year-to-date Project-to-date

Summary of Board actions/approvals

Planned / scheduled Board actions (upcoming)

**Project Close-out Report** 

Final project reporting

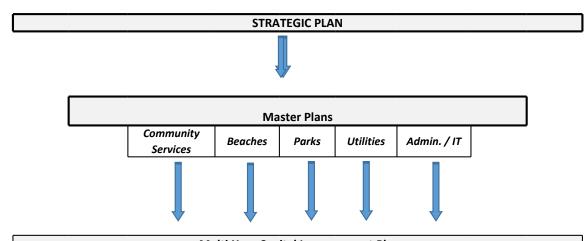
Acceptance of capital asset constructed / acquired

Establishment of capital deprecition schedule, based on final capitalized costs

Project objective accomplished

Lessons learned

# **MULTI-YEAR CAPITAL PLANNING FLOW CHART**



	Multi-Year Cap	ital Impro	vement Plan	1			
	20-Year	10-Year	5-year			,	
				Prioriti	es:		
			Exisitng Facilities: New Ameniti			nenities or	
Categories:			Servic	e Levels	Facilities		
			Exisiting	Expanded	New \$	Existing\$	
Major Projects - > \$5 million	Exisitng Facilities		1	2			
	New Initiativ	New Initiatives			3	4	
Capital Improvements - < \$5 million	Exisitng Faci	lities	1	2			
	New Initiativ	res			3	4	
Capital Maintenance			1				
Rolling Stock			1				
Equipment and Software			1				



# Annual CIP Budget

#### To Include:

**Summary Information** 

by Fund

by Function

by Venue / Service / Activity

Schedule of Completion

Scope / Benfits

Operating budget impact

**Project Cost** 

Funding Source(s)

Authority / Roles / Responsibilities

		CIP Capital Program Review Committee								
Project Phase:	Board of Trustees	General Manager	Project Manager	Venue Manager (Operations)	Finance Director	PW Director	Engineering	Fleet		
<b>Definition</b> Preparation of Capital Project Data  Sheet; approval of Data Sheet  constitutes " <b>defined</b> " project.	Receive	Approve	Preapre Capital Proj Description, cost, fu							
Planning										
Developing documents that identify location and function of projects, in relation to other projects and exisitng facilities; approval of project plan document means project has been "planned."	Define general goals, constraints and direction.     Award an execute planning contracts     Review and approve final plan.	Ensure plans are coordinated with Multi-year Capital Improvement Plan 1) Approve planning scope 2) Approve RFP's 3) Approve planning method and team	Define specifc objectives, criteria and scope     Prepare RFP and solicitiation process     Recommend approval of planning contracts	Provide input to plannig scope, methosd, analysis, conclusions and recommendations			1) Provide input to plannig scope, methosd, analysis, conclusions and recommendations. 2) Conduct analyses and produce planning documents for review by PM			
			4) Cooridante project with public, staff and GM							
			5) Review and approve progress reports 6) Make substantive and procedural decisions during planning process.							
			7) Recommend preferred alternatives and final plans to GM and Board.							

Feasibility

				CIP Capital Pro	gram Review Comm	ittee		
oject Phase:	Board of Trustees	General Manager	Project Manager	Venue Manager (Operations)	Finance Director	PW Director	Engineering	Fleet
process of analyzing the practicality of a project, in terms of capital financing and cost, operating revenue and cost, environmental and permit conditions, and other factors. Acceptance of a feasibility report means the project has been "justified."	Ensure feasibility of capital improvement projects prior to design and constrution.  1) Determined when a feasibility study is needed	2) Approve RFP on consulting contracts 3) Approve sstudy	Define specifc objectives, criteria and scope     Prepare RFP and solicitiation process     Recommend approval of study contracts		o plannig scope, met ons and recommend		1) Provide input to plannig scope, methosd, analysis, conclusions and recommendations. 2) Conduct analyses and produce planning documents for review by PM	
	2) Award and execute consulting contracts. 3) Review and accept		5) Review and approve progress reports					
	final "CIP Budget"		6) Make substantive and procedural decisions during study process.					
			Approve conclusions and recommendations					
eduling								
The process of developing an outline identifying the cost, timing and financing of the capital project. All capital project expenditures shall be evaluated through a Multi-Year Capital Improvement Plan and a Long-term Financial Plan and authorized for expenditure through a specific fiscal year's Capital Budget. Inclusion of a project within an approved Multi-Year Capital Improvement Plan means the project has been "scheduled."	Prioritization and prudent investment of capital assets.  1) Review and approve Multi-Year Capital Improvement Plan  2) Approve project amendements and substitutions, according to District purchasing policies.	Validate scheduling in terms of sound financial planning.  1) Rview, revise and recommend capital improvement projects to the Board.			Adequacy of identifiable and predictable financing resources.  1) Analyze alternative financing schemes and prepare capital financing program coordinated with CIP budgdet and Multi-Year Capital Plan		Acuracy of cost projections and coordination of project scheduling.	

Authority / Roles / Responsibilities

		CIP Capital Program Review Committee						
roject Phase:	Board of Trustees	General Manager	Project Manager	Venue Manager (Operations)	Finance Director	PW Director	Engineering	Fleet
inding								
capital costs. Identification of predictable financing resources or inclusion of a project in a multi-project pool of resources means the project	Establish availability of appropriate, identifiable predictable financing resources. Increase and decrease funding level.	Approve recommendations for project to proceed and increases in project financing resources beyond levels identified in Capital Project Repot.	Assemble and update project cost estimates.		Adminstration of project finances. 1) Produce periodic report on capital project financing resources, obligations and expenditures.		Coordinate estimates of projet costs for periodic funding report.	
		Review updated financial analysis with finance staff for adequate resources and cash flow.  2) Approve close-out			2) Recommend periodic action to establish, increase, decreaset or close-out financing resources. 3) Consider			
		upon project termination or completion.			impact of capital project on CIP budget and Multi-Year Plan.			
esign / Specifications			Project Manager:					
The process of determining the size, specifications, acquisition/construction methods, and other factors prerequisite to construction or acquisition, including the selection of the designers. Approval of final design means the project has been "designed."	General oversight of design and specifications.  1) Award and execute design contracts per NRS.  2) Accept regultory permit conditions on projects over \$50,000	1) Approve design methods and team 2) Provide guidance to proejct manager during design. 3) Review and approve final design/specs on projects. 4) Review and accept regulatory permit conditions.	Prepare scope of services and requests for proposals for design services.  Administer selection process for design team. Prepare design contracts.  Recommend for award and execute design contracts. Assemble cost estimates; prepare project budget and budget revisions.  Prepare project schedule					

Construction/ Acquisition

		CIP Capital Program Review Committee						
Project Phase:	Board of Trustees	General Manager	Project Manager	Venue Manager (Operations)	Finance Director	PW Director	Engineering	Fleet
The process entails constructing or acquiring a project's assets, including the selection of contractors or vendors. Approval of final payment means the project has been "completed."	General oversight of contract awards, major payments and acceptance of capital assets constructed or acquired	Ensure contracts and request for majorpayments submitted to the Board for approval neet requirements of CIP budget.	Detailed Oversight.					
	1) Award and execute construction/acquisiti on contracts	1) Approve change orders cumulatively not exceeding 10% of construction contract or \$50,000.	1) Recommend award and execute construction/acquisitio n contracts.					
	2) Approve change orders cumulatively exceeding !0% of construction contract or \$50,000, whichever is greater	2) Upon substantial completion, approve release of retention for construction projects.						
		Accept warranty report.	Recommend release of retention to GM. Recommend approval of final payment					
			Coordinate final contract preparation Establish and administer inspection and testing.					
			Supervise Construction Representative.  Serve as District's representative to contractor.  Approva all shop drawings Approve requests for equals.	Construction Represenetative: Observe construction and testing Advise PM of deficiencies Notify PM of deviations from plans				

			CIP Capital Program Review Committee						
	Board of Trustees	General Manager	Project Manager	Venue Manager	Finance Director	PW Director	Engineering	Fleet	
Project Phase:	Bourd of Trustees	General Manager	- Froject Munuger	(Operations)	rindince Director	r W Director	Lingineering		
			Approve all certificates	Prepare and					
			of payment.	execute Notice to					
				Proceed.					
			Update construction						
			schedule.						

Authority / Roles / Responsibilities Board Policy 12.1.0

		Board Policy 1.	CIP Capital Program Review Commi	ttee			NEW
Project Phase:	Board of Trustees	General Manager	Department Head	Project Manager	Staff	,	Capital Program Advisory Committee
Definition	Process of developing a document which describes a speci	fic project, in terms of location, function, cost, ar	nd other parameters.				
	Receive project definitions as part of capital Improvement Project Budget submittal	Approve Capital project definitions		Prepare initial Capital Project Data Sheet.			
Feasibility	Process of analyzing the practicality of a project, in terms	of capital financing and cost, operating revenue	and cost, environmental and permit conditions, a	nd other factors.			
	Ensure feasibility of capital improvement projects prior to design and constrution.  1) Determine when a feasibility study is needed 2) Award and execute consulting contracts exceeding GM procurement authority.  3) Review and accept final "CIP Budget"	Review and approve study scope     Authorize consultant contracts within GM procurement authority	Approve RFP on consulting contracts     Approve study methods and team	Define specifc objectives, criteria and scope     Prepare RFP and solicitiation process     Recommend approval of study contracts			
Planning / Scheduling	Developing documents that identify location and function	ital project.					
	Define general goals, constraints and direction.     Award and execute planning contracts exceeding GM procurement authority     Review and approve Multi-Year Capital Improvement Plan     Approve project amendments and substitutions, according to District purchasing policies.	Ensure plans are coordinated with Multi-year Capital Improvement Plan 1) Approve planning scope 2) Authorize planning contracts within GM procurement authority 3)Validate scheduling in terms of sound financial planning. 4) Review, and revise recommended capital improvement projects to the Board.	Approve RFP's     Approve planning methods and team     Recommend capital improvement projects to the GM     Recommend approval of planning contracts     Review and approve progress reports     Recommend preferred alternatives and final plans to GM and Board	1) Define specific objectives, criteria and scope 2) Prepare RFP and solicitiation process 3) Coordinate project with public, staff and GM 4) Prepare progress reports 5) Make substantive and procedural decisions during the planning process 6) Recommend preferred alternatives and final plans to Department Head 7) Analyze alternative financing methodologies and prepare capital financing program coordinated with CIP budgdet and Multi-Year Capital Plan			
Funding	The process by which funds are identified to support capit	al project costs.					
	Establish availability of appropriate, identifiable predictable financing resources.  1) Approve annual Capital Improvement Project Budget	Approve recommendations for project to proceed and increases in project financing resources beyond levels identified in Capital Project Report.	Review recommended actions to establish, increase, decrease or close-out financing resources.     Review impact of capital project on CIP budget and Multi-Year Plan.	resources, obligations and 2) Recommend periodic a or close-out financing res	rt on capital project financing d expenditures. action to establish, increase, decrease		
Design / Specifications	The process of determining the size, specifications, acquis	l ition/construction methods, and other factors pr	I erequisite to construction or acquisition, including	I g the selection of the design	ners.		

Authority / Roles / Responsibilities Board Policy 12.1.0

		CIP Capital Program Review Co				
Project Phase:	Board of Trustees	General Manager	Department Head	Project Manager	Staff	
	I	Award and execute desing contracts within GM procurement authority.     Review and accept regulatory permit conditions under \$50,000.	Approve design methods and team     Provide guidance to proejct manager during design.     Review and approve final design/specs on projects.     Provide direction to on major design alternatives and issues.	design services, and adm team. 2) Prepare design contrate execute design contracts say (assemble cost estimat budget revisions; prepare revisions. 4) Coordinate activities o technical team, and oper 5) Present major desing	es; prepare project budget and project schedule and schedule f designers with the balance of the ating staff. alternatives and issues. egulatory permit applications and ocess.	
Construction/ Acquisition	The process entails constructing or acquiring a project's as District.	ssets, including the selection of contractors or ve	ndors. A project is deemed "completed" upon ap	oroval of final payment an	d acceptance of the project by the	
		Ensure contracts and request for majorpayments submitted to the Board for approval meet requirements of CIP budget.	Approve change orders within authority limitations.     Upon substantial completion, approve release of retention for construction projects.	contracts.  2) Recommend approval  3) Recommend release c  4) Recommend approval  5) Coordinate final contra  6) Establish and administ	f retention to GM.  of final payment.  tct preparation  er inspection and testing.  or Construction Representative.  esentative to contractor.  ings;  for equals;	
Close-Out						
		Formal acceptance of capital projects within GM procurement authority.     Recommend formal project acceptance to BOT for projects exceeding GM procurement authority.	Review recommendation for project acceptance.     Authorize final payment, including retention amounts     Review and approve project close-out report.	documented. 2) Recommend "acceptar 3) Finalize file with all pro approvals	erables have been met and  nce" of project ject documents and required  ct close-out checklist and prepare	

	NEW
	Capital Program Advisory Committee

#### CAPITAL PLANNING BUDGETING AND CIP PROJECT REPORTING FRAMEWORK

	GM	Senior Mgmt. / Venue Mgrs	Finance	PW Engineering
Strategic Plan	Х	x		

Comprehensive Strategic Plan update every two-years - coincides with Board term.

Adopted: Februrary (odd years)

Bi-annual status report - progress on achieving budgeted initiatives

Master Plan x x x x

Major Facility Master Plan documents should be comprehensively updated every 5-7 years

Current service levels / unmet needs / potential facility improvement projects / cost

Consideration of alternative financing strategies

Master Plan updates

Project-specific updates: Cost estimates, schedules, funding sources

Consider more frequent facility (condition) assessment report for major venues/facilities

**Recreation Center** 

Chateau / Aspen Grove

**Golf Course Facilities** 

**Beach Facilities** 

**Diamond Peak Facilities** 

Multi-Year Capital Plan x x x x

High-level 20 year CIP plan for Major Capital projects and Major Facilities / Venues - update 5-7 years

Develop expanded 10-year Capital Improvement plan for all major infrastructure and capital assets

with focus on Five-Year Capital Improvement Plan (with identified funding sources)

Prepare Companion Multi-Year Financing Plan, with identified funding sources / alternative financing strategies.

By Venue / Fund:

Major Projects - > \$5 million

Capital Improvements - < \$5 million

Capital Maintenance

Rolling Stock

Equipment and Software

#### CAPITAL PLANNING BUDGETING AND CIP PROJECT REPORTING FRAMEWORK

	GM	Senior Mgmt. / Venue Mgrs	Finance	PW Engineering
Annual CIP Budget	Х	х	Х	Х

#### Formal approval of fiscal year Capital Budget, to include:

Project scope, definiton and benefits

Updated project cost estimates, phases and schedule

Formal cost estimate / funding authorization for Year 1 of Multi-Year Capital Plan

#### Quarterly Popular CIP Status Report - Nov. / Feb. / May / Aug.

Expenditures vs. fiscal year budget (Q1, Q2, Q3, Q4)

Reflects changes in approved budget (augmentations, reduction, re-allocation)

#### Individual contracts for planning, design, construction /acqusition require subsequent Board approval

х

per District Policy and Purchasing procedures.

Change order authorization to be established with each applicable contract award.

#### **Capital Project Status Report**

Major Projects: Over \$5,00,000 plus Board Priority Projects

Monthly CIP Project Status Reports (Website, GM Report)

Detailed project status report covering significant activity

Progres report - work completed, next steps

Phase status - project milestones through planning, feasibility, desing and construction

Cost Estimates - Approved; updates

**Project expenditures** 

Fiscal year-to-date

Project-to-date

Summary of Board actions/approvals

Planned / scheduled Board actions (upcoming)

#### **Project Close-out Report**

Final project reporting

Acceptance of capital asset constructed / acquired

Establishment of capital deprecition schedule, based on final capitalized costs

Project objective accomplished

Lessons learned

			CIP Capital Prog	ram Review Committee	New	
Project Phase	Board of Trustees	General Manager	Department Director	Project Manager	Staff	Capital Program Advisory Committee
Definition	Process of developing a document Receive project definitions as part of capital Improvement Project Budget submittal	which describes a specific project, Approve Capital project definitions	in terms of location, function, co	ost, and other parameters  Prepare initial Capital F		
Feasibility	Process of analyzing the practicality conditions, and other factors.	ty of a project, in terms of capital f	inancing and cost, operating rev	enue and cost, environme	ental and permit	
	Ensure feasibility of capital improvement projects prior to design and construction.  1) Determine when a feasibility study is needed 2) Award and execute consulting contracts exceeding GM procurement authority. 3) Review and accept final "CIP Budget"	1) Review and approve study scope 2) Authorize consultant contracts within GM procurement authority	Approve RFP on consulting contracts     Approve study methods and team	1) Define specific object scope 2) Prepare RFP and soli 3) Recommend approve	citation process	
Planning / Scheduling	Developing documents that identifications cost, timing and financing of the co		, in relation to other projects and	l d existing facilities, as we	ll as identifying the	
	1) Define general goals, constraints and direction. 2) Award and execute planning contracts exceeding GM procurement authority 3) Review and approve Multi-Year Capital Improvement Plan 4) Approve project amendments and substitutions, according to District purchasing policies.	Ensure plans are coordinated with Multi-year Capital Improvement Plan 1) Approve planning scope 2) Authorize planning contracts within GM procurement authority 3) Validate scheduling in terms of sound financial planning. 4) Review, and revise recommended capital improvement projects to the Board.	1) Approve RFP's 2) Approve planning methods and team 3) Recommend capital improvement projects to the GM 4) Recommend approval of planning contracts 5) Review and approve progress reports 6) Recommend preferred alternatives and final plans to GM and Board	1) Define specific object scope 2) Prepare RFP and sol 3) Coordinate project v GM 4) Prepare progress reputation of the plant of the p	icitation process with public, staff and ports d procedural anning process ed alternatives and ent Head financing pare capital dinated with CIP	

Funding	The process by which funds are ide	entified to support capital project c	osts.		
	Establish availability of appropriate, identifiable predictable financing resources.  1) Approve annual Capital Improvement Project Budget	Approve recommendations for project to proceed and increases in project financing resources beyond levels identified in Capital Project Report.	1) Review recommended actions to establish, increase, decrease or closeout financing resources. 2) Review impact of capital project on CIP budget and Multi-Year Plan.	Administration of project finances.  1) Produce periodic report on capital project financing resources, obligations and expenditures.  2) Recommend periodic action to establish, increase, decreased or close-out financing resources.  3) Consider impact of capital project on CIP budget and Multi-Year Plan.	
Design / Specifications	The process of determining the siz including the selection of the design		l ruction methods, and other facto	ors prerequisite to construction or acquisition,	
	General oversight of design and specifications.  1) Award and execute design contracts exceeding GM procurement authority.  2) Accept regulatory permit conditions on projects over \$50,000.	1) Award and execute design contracts within GM procurement authority. 2) Review and accept regulatory permit conditions under \$50,000.	and team 2) Provide guidance to project manager during design. 3) Review and approve final design/specs on projects. 4) Provide direction to on major design alternatives and issues.	1) Prepare scope of services and requests for proposals for design services, and administer selection process for design team.  2) Prepare design contracts; recommend for award and execute design contracts.  3) Assemble cost estimates; prepare project budget and budget revisions; prepare project schedule and schedule revisions.  4) Coordinate activities of designers with the balance of the technical team, and operating staff.  5) Present major design alternatives and issues. Provide direction to on major design alternatives and issues.  6) Assemble and submit regulatory permit applications and coordinate regulatory process.  7) Approve all requests for payment.	

Construction / Acquisition	The process entails constructing or acquiring a project's assets, including the selection of contractors or vendors. A project is deemed "completed" upon approval of final payment and acceptance of the project by the District.				
	General oversight of contract awards, major payments and acceptance of capital assets constructed or acquired  1) Award and execute construction/acquisition contracts in excess of GM authority  2) Approve change orders authority designated to staff.  3) Approve amendments (increase and decrease) to Capital Improvement Project budgets, including re-allocation of available resources among projects.	Ensure contracts and request for major payments submitted to the Board for approval meet requirements of CIP budget.	1) Approve change orders within authority limitations. 2) Upon substantial completion, approve release of retention for construction projects.	1) Recommend award and execute construction/acquisition contracts. 2) Recommend approval of change orders 3) Recommend release of retention to GM. 4) Recommend approval of final payment. 5) Coordinate final contract preparation 6) Establish and administer inspection and testing. 7) Supervise Construction Representative. 8) Serve as District's representative to contractor. 9) Approve all shop drawings; 10) approval all requests for equals; 11) approve all certificates of payment.	
Close-Out					
	Formal acceptance of capital projects exceeding GM procurement authority.	1) Formal acceptance of capital projects within GM procurement authority. 2) Recommend formal project acceptance to BOT for projects exceeding GM procurement authority.	1) Review recommendation for project acceptance. 2) Authorize final payment, including retention amounts 3) Review and approve project close-out report.	1) Ensure all project deliverables have been met and documented. 2) Recommend "acceptance" of project 3) Authorize final payment, including retention amounts 4) Finalize file with all project documents and required approvals 5) Complete capital project close-out checklist and prepare project close-out report.	

# <u>MEMORANDUM</u>

**TO:** Board of Trustees

THROUGH: Indra S. Winquest

General Manager

**FROM:** Paul Navazio

Director of Finance

**SUBJECT:** Final report - Assessment of Board Policies and Practices related to

Multi-Year Capital Planning, Capital Budgeting and Capital Expenditures prepared by Moss Adams, LLC representative Stephen Bacchetti (Requesting Staff Member: District General Manager Indra

Winquest)

**STRATEGIC** 

PLAN REFERENCE(S): Long Range Principle #2 Finance

**DATE:** January 12, 2022

# I. <u>ACTION, IF ANY, REQUIRED</u>

There is no action required by the Board of Trustees as this is a report item that provides, in a publicly noticed meeting, the final report regarding the District's capital planning policies and procedures prepared by Moss Adams, LLC and presented by Moss Adams LLC representative Stephen Bacchetti. Mr. Bacchetti will be present in order to answer any questions that the Board of Trustees may have.

# II. BACKGROUND

The Board of Trustees and District management have prioritized the review and update of Board Policies and Practices, to include policy framework for fiscal administration, budgeting, contract management and capital project planning and delivery. The current budget included funding specifically to engage consultants, as needed, to support this effort.

As part of the initiative, the General Manager executed a professional services contract with Moss Adams, LLP, for an amount not-to-exceed \$40,000. Moss

Adams, LLP was engaged to specifically review and provide recommendations related to:

Board Policy 12.1 – Multi-Year Capital Planning

Board Policy 13.1 – Capital Project Budgeting

Board Practice 13.2 – Capital Expenditures

In addition, the scope of services provided for Moss Adams to also review and provide feedback on management's draft updates to:

Board Policy 8.1.0 – Capitalization Thresholds

Board Policy 9.1.0 - Useful Life of Capital Assets

Board Practice 2.9.0 – Useful Life of Capital Assets

The recommendations included in this report will assist the District in identifying opportunities to improve policies and practices capital program planning, budgeting, project delivery and reporting. (A preliminary draft update of applicable Board policies and practices is included as an attachment to this agenda item).

The report prepared by Moss Adams, LLC includes specific findings and recommendations informed by industry best practices, to include:

- Government Finance Officers' (GFOA) Best Practices
- Roles and Responsibilities
- Master Planning and Budgeting
- Advisory Committee
- · Capital Project Status Reporting

#### Attachment:

- 1) IVGID Board Policies and Practices Assessment, prepared by Moss Adams, LLC, dated October 28, 2021
- 2) Scope of Services, amended August 13, 2021
- 3) DRAFT Update of Board Policies and Practices (prepared by Management)
  - a. Capital Planning and Budgeting Flow Chart
  - b. Capital Planning, Budgeting and Project Delivery Reporting Matrix
  - c. Capital Planning Roles and Responsibilities Matrix
  - d. DRAFT UPDATE New Board Policy 12.1.0

    Replaces Board Policy 12.1, 13.1.0 and Board Practice 13.2.0
- 4) Current Board Policies and Practices:
  - a. Board Policy 12.1 Multi-Year Capital Planning
  - b. Board Policy 13.1 Capital Project Budgeting
  - c. Board Practice 13.2 Capital Expenditures

# Moss Adams Report – Next Steps

Capital Planning (Policy 12.1.0)
Capital Budgeting (Policy 13.1.0)
Capital Expenditures (Practice 13.2.0)

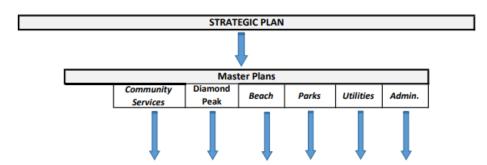
Board of Trustees January 12, 2022



# Report Recommendations – Area of Focus

- Alignment of Processes Supporting Strategic Planning, Capital Planning and Capital Budgeting
- Clarification of Roles and Responsibilities
  - Capital Program Advisory Committee (New)
- Improve and Formalize Reporting:
  - Capital Program, Capital Budget and Capital Project
- Review of Draft Capitalization Policy (Board Policy 8.1.0)

#### MULTI-YEAR CAPITAL PLANNING FLOW CHART



M	lulti-Year Capit	al Improve	ment Plan			
	20-Year	10-Year	5-year			
			Priorities:			
			Exisitng Facilities: New Amenities		enities or	
Categories:			Service Levels		Facilities	
			Exisitng	Expanded	Exisitng \$	New \$
Major Projects - > \$1 million	New Inititive			2	3	4
	Exisitng Facil	lities	1			
Capital Improvements - < \$1 million	New Inititive			2	3	4
	Exisitng Facilities		1			
Capital Maintenance			1			
Rolling Stock			1			
Equipment and Software		1				

To Include:

Definition of Capital Expenditure

Summary Information
by Fund
by Function
by Venue / Service / Activity

Schedule of Completion
Scope / Benfits
Operating budget impact
Project Cost
Funding Source(s)

Annual CIP Budget

Authority / Roles / Responsibilities Per CURRENT Board Practice (13.2.0)

	CIP Capital Program Review Committee					
Project Phase:	Board of Trustees	General Manager	Project Manager	Staff		
efinition	Preparation of Capital Project Data Sheet; approval of Data Sheet constitutes "defined" project.					
	Receive project definitions as part of capital Improvement Project Vudget submittal	Approve Capital project definitions	Prepare accurate and up-	to-date Capital Project Data Sheet		
nning	Developing documents that identify location and function project has been "planned."	I of projects, in relation to other projects and exis	l itng facilities; approval of p	oroject plan document means		
	Define general goals, constraints and direction.     Award and execute planning contracts     Review and approve final plan.	Ensure plans are coordinated with Multi-year Capital Improvement Plan 1) Approve planning scope 2) Approve RFP's 3) Approve planning method and team	planning process	iation process of planning contracts h public, staff and GM		
sibility	process of analyzing the practicality of a project, in terms of capital financing and cost, operating revenue and cost, environmental and permit conditions, and other					
	factors. Acceptance of a feasibility report means the proje	ect has been <b>"justified."</b>				
	Ensure feasibility of capital improvement projects prior to design and constrution.  1) Determine when a feasibility study is needed  2) Award and execute consulting contracts.  3) Review and accept final "CIP Budget"	Review and approve study scope     Approve RFP on consulting contracts     Approve study methods and team.	Define specifc objective     Prepare RFP and soliciti     Recommend approval of	iation process		
cheduling	The process of developing an outline identifying the cost, timing and financing of the capital project. All capital project expenditures shall be evaluated through a Multi- Year Capital Improvement Plan and a Long-term Financial Plan and authorized for expenditure through a specific fiscal year's Capital Budget. Inclusion of a project within an approved Multi-Year Capital Improvement Plan means the project has been "scheduled."					
	Prioritization and prudent investment of capital assets.  1) Review and approve Multi-Year Capital Improvement Plan  2) Approve project amendements and substitutions, according to District purchasing policies.	Validate scheduling in terms of sound financial planning.  1) Review, revise and recommend capital improvement projects to the Board.	1) Analyze alternative fina	and predictable financing resources. Incing schemes and prepare capital Inated with CIP budgdet and Multi-		
	0 ber ber		-			

Authority / Roles / Responsibilities Per CURRENT Board Practice (13.2.0)

		NEW			
Project Phase:	Board of Trustees	General Manager	Project Manager	Staff	Capital Program Advisory Committee
Funding	The process by which funds are identified and set aside to project pool of resources means the project has been "fundamental" fundamental sets of the project has been "fundamental sets of the project has been "fundamental sets of the project has been "fundamental sets of the project has been sets of the		table financing resources o	or inclusion of a project in a multi-	
	Establish availability of appropriate, identifiable predictable financing resources.  (Approve) Increase and decrease funding level.	Approve recommendations for project to proceed and increases in project financing resources beyond levels identified in Capital Project Report.	resources, obligations and 2) Recommend periodic a decreaset or close-out fin	t on capital project financing d expenditures. ction to establish, increase,	
Design /	The process of determining the size, specifications, acquis	Lition/construction methods, and other factors pr	erequisite to construction of	or acquisition, including the	
Specifications					
	General oversight of design and specifications.  1) Award and execute design contracts per NRS.  2) Accept regultory permit conditions on projects over \$50,000	Approve design methods and team     Provide guidance to proejct manager during design.     Review and approve final design/specs on projects.     Review and accept regulatory permit conditions.	design services. Administre Prepare design contracts. execute design contracts. project budget and budge schedule and schedule rebudget revisions. Approving revisions. Establish, exector surveys, analysis, envior technical support. Suprand performance require designers with the balance operating staff. Present in Provide direction to on mace Review and approve ongo Sign all regulatory permit approve, and correct ongoincluding all technical specontract forms. Assemble	and requests for proposals for er selection process for design team. Recommend for award and Assemble cost estimates; prepare et revisions. Prepare project visions. Approve project budget and e project schedule and schedule ute, and administer arrangements ronmental studies, and other forms ervise designers. Establish functional ments. Coordinate activities of ee of the technical team, and hajor design alternatives and issues. hajor design alternatives and issues. hajor design reports and documents, sing design reports and documents, cifications. Prepare construction and submit regulatory permit ete regulatory process. Approve all	

Authority / Roles / Responsibilities Per CURRENT Board Practice (13.2.0)

	CIP Capital Program Review Committee			e		
Project Phase:	Board of Trustees	General Manager	Project Manager	Staff		
Construction/ Acquisition	The process entails constructing or acquiring a project's assets, including the selection of contractors or vendors. Approval of final payment means the project has "completed."					
	General oversight of contract awards, major payments and acceptance of capital assets constructed or acquired approval neet requirements of CIP budget.  2) Recommend award and execute construction/acq contracts.  2) Recommend approval of change orders					
	Award and execute construction/acquisition contracts	Approve change orders cumulatively not exceeding !0% of construction contract or \$50,000.	Recommend release of retention to GM.     Recommend approval of final payment.     Coordinate final contract preparation     Establish and administer inspection and testing.			
	Approve change orders cumulatively exceeding !0% of construction contract or \$50,000, whichever is greater	Upon substantial completion, approve release of retention for construction projects.     Accept warranty report	7) Supervise Construction 8) Serve as District's repr 9) Approva all shop drawi 10) approval all requests ( 11) approve all certificate	Representative. esentative to contractor. ngs; for equals;		
Close-Out						

NEW
Capital Program Advisory Committee

#### DRAFT CAPITAL PLANNING, BUDGETING AND CIP PROJECT REPORTING FRAMEWORK

GM Senior Mgmt. Finance PW / Engineering

Strategic Plan x x

Comprehensive Strategic Plan update every two-years - coincides with Board term.

Adopted: Februrary (odd years)

Bi-annual status report - progress on achieving budgeted initiatives

July / August Jan. / Feb.

Master Plan x x x x x

Major Facility Master Plan documents should be comprehensively updated every \_\_\_\_ years

Current service levels / unmet needs / potential facility improvement projects / cost

Consideration of alternative financing strategies

Master Plan updates

Project-specific updates: Cost estimates, schedules, funding sources

Consider more frequent facility (condition) assessment report for major venues/facilities

Recreation Center

Chateau / Aspen Grove

**Golf Course Facilities** 

**Beach Facilities** 

Diamond Peak Facilities

Multi-Year Capital Plan x x x x

High-level 20 year CIP plan for Major Capital projects and Major Facilities / Venues

Develop expanded 10-year Capital Improvement plan for all major infrastructure and capital assets

with focus on Five-Year Capital Improvement Plan (with identified funding sources)

Prepare Companion Multi-Year Financing Plan, with identified funding sources / financing strategies.

By Venue / Fund:

Major Projects - > \$1 million Capital Improvements - < \$1 million Capital Maintenance

Rolling Stock

Equipment and Software

#### DRAFT CAPITAL PLANNING, BUDGETING AND CIP PROJECT REPORTING FRAMEWORK

	GM	Senior Mgmt.	Finance	PW / Engineering	
Annual CIP Budget	x	x	x	x	

Formal approval of fiscal year Capital Budget, to include:

Project scope, definiton and benefits

Updated project cost estimates, phases and schedule

Formal cost estimate / funding authorization for Year 1 of Multi-Year Capital Plan

Quarterly Popular CIP Status Report - Nov. / Feb. / May / Aug.

Expenditures vs. fiscal year budget (Q1, Q2, Q3, Q4)

Reflects changes in approved budget (augmentations, reduction, re-allocation)

Individual contracts for planning, design, construction /acqusition require subsequent

Board approval per District Policy and Purchasing procedures.

Change order authorization to be established with each applicable contract award.

#### **Capital Project Status Report**

Х

х

X

Major Projects: Over \$1,00,000 PLUS Board Priority Projects

Monthly CIP Project Status Reports

Detailed project status report covering significant activity

Progres report - work completed, next steps

Phase status - project milestones through planning, feasibility, desing and construction

Cost Estimates - Approved; updates

Project expenditures

Fiscal year-to-date

Project-to-date

Summary of Board actions/approvals

Planned / scheduled Board actions (upcoming)

#### **Project Close-out Report**

X

x

X

Final project reporting

Acceptance of capital asset constructed / acquired

Establishment of capital deprecition schedule, based on final capitalized costs

Project objective accomplished

Lessons learned

# Review of Capitalization Policy (8.1.0)

 Staff has incorporated recommendations contained in the report relative to Capitalization Policy

 Board of Trustees was presented draft policy at December Budget Workshop with feedback incorporated in revised draft

• Proposed update of District's Capitalization Policy is on tonight's Board agenda for possible action (see Item G.3.)



**POLICY.** The District will prepare and adopt comprehensive multi-year capital plans to ensure effective management of capital assets. A prudent multi-year capital plan identifies and prioritizes expected needs based on a community's strategic plan, establishes project scope and cost, details estimated amounts of funding from various sources, and projects future operating and maintenance costs. The capital plan should cover a period of at least five years, preferably ten or more.

- 1.0 Identify needs. The first step in the District's capital planning is identifying needs. The District has a commitment to the maintenance of its existing infrastructure. The District's Multi-Year Capital Plan will use information including development projections, strategic plans, comprehensive plans, facility master plans, regional plans, and citizen input processes to identify present and future service needs that require capital infrastructure or equipment. In this process, attention will be given to:
  - 1.1 Capital assets that require repair, maintenance, or replacement that, if not addressed, will result in higher costs in future years.
  - 1.2 Infrastructure improvements needed to support new development or redevelopment.
  - 1.3 Projects with revenue-generating potential.
  - 1.4 Improvements that support economic development.
  - 1.5 Changes in policy or community needs.
- **2.0 Determine costs**. The full extent of project costs should be determined when developing the multi-year capital plan. Cost issues to consider include the following:
  - 2.1 The scope and timing of a planned project should be well defined in the early stages of the planning process.
  - 2.2 The District should identify and use the most appropriate approaches, including outside assistance, when estimating project costs and potential revenues.



- 2.3 For projects programmed beyond the first year of the plan, the District should consider cost projections based on anticipated inflation.
- 2.4 The ongoing operating costs associated with each project should be quantified, and the sources of funding for those costs should be identified.
- 2.5 A clear estimate of all major components required to implement a project should be outlined, including land acquisition needs, pre-design, design, and construction or acquisition, contingency and post-construction costs.
- 2.6 Recognize the non-financial impacts of the project (e.g., environmental) on the community.
- **3.0 Prioritize capital requests**. The District continually faces extensive capital needs and limited financial resources. Therefore, prioritizing capital project requests is a critical step in the capital plan preparation process. When evaluating projects the District will:
  - 3.1 Categorize each submittal under Project Types:

#### 3.1.1 Major Projects

 A non-recurring project with scope and management complexity with a project budget greater than \$1,000,000 and a 25-year minimum asset life.

#### 3.1.1.1 New Initiatives

 A project that creates a new amenity or significantly expands an existing facility with new programming, operations or capacities.

#### 3.1.1.2 Existing Facilities

 A project that maintains, renews, and reinvests in existing facilities without significantly adding new programming, operations or capacities.



#### 3.1.2 Capital Improvement

- A non-recurring project with some scope and management complexity with a project budget generally less than \$1,000,000.
- 3.1.2.1 New Initiatives
- 3.1.2.2 Existing Facilities

#### 3.1.3 Capital Maintenance

 A generally recurring project at an existing facility with limited scope and management complexity and a project budget less than \$1,000,000.

#### 3.1.4 Rolling Stock

 On-going projects for the replacement of vehicles, heavy and light duty wheeled and tracked machinery, tractors, mowers, trailers, etc.

### 3.1.5 Equipment & Software

 On-going replacement of non-rolling stock and nonbuilding system equipment (kitchen, ski rental, uniforms, furniture, serviceware, etc.), information technology hardware and software.

### 3.2 Prioritize Projects under these criteria:

- 3.2.1 Priority 1 are projects that address Existing Facilities or replace existing assets via Capital Maintenance, Rolling Stock, or Equipment & Software projects that have reached or are near the end of useful life and are necessary to meet existing programming, operations, or capacities that the community wants, needs and uses.
- 3.2.2 Priority 2 are New Initiative projects that address existing facilities and assets that have reached or are



near the end of useful life in order to expand existing programming, operations, or capacities to meet the community's wants, needs and uses.

- 3.2.3 Priority 3 are New Initiative projects that create new amenities that are wanted by the community and will be funded by new sources.
- 3.2.4 Priority 4 are New Initiative projects that create new amenities that are wanted by the community and will be funded by existing sources.
- 3.3 Ongoing consideration of Project Types and Prioritization by District Staff will consider:
  - 3.3.1 Reflect the relationship of project submittals to financial and governing policies, plans, and studies.
  - 3.3.2 Allow venues to provide a prioritization recommendation.
  - 3.3.3 Incorporate input and participation from major stakeholders and the general public.
  - 3.3.4 The condition assessment of existing assets as it relates to asset life-cycle, industry best practices, manufacturer's guidelines, safety, and the aesthetic character of the facility.
  - 3.3.5 Adhere to legal and regulatory requirements and/or mandates.
  - 3.3.6 Anticipate the operations and operating budget impacts resulting from capital projects.
  - 3.3.7 Apply analytical techniques, as appropriate, for evaluating potential projects (e.g., return on service,



payback period, cost-benefit analysis, cash flow modeling).

- 3.3.8 Re-evaluate capital projects approved in previous multiyear capital plans.
- 3.3.9 The availability of outside funding (e.g. grants, direct community contribution, in-kind contribution, public private partnership) to support completion of a capital project.
- **4.0 Develop financing strategies**. The District recognizes the importance of establishing a viable financing approach for supporting the multi-year capital plan. Financing strategies should align with expected project requirements while sustaining the financial health of the District. The capital financing plan should:
  - 4.1 Anticipate expected revenue and expenditure trends, including their relationship to multi-year financial plans.
  - 4.2 Prepare a flow of resources projection of the amount and timing of the capital financing and expenditure
  - 4.3 Continue compliance with all established financial policies.
  - 4.4 Recognize appropriate legal constraints.
  - 4.5 Consider and estimate funding amounts from all appropriate funding alternatives.
  - 4.6 Ensure reliability and stability of identified funding sources.
  - 4.7 Evaluate the affordability of the financing strategy, including the impact on debt ratios, taxpayers, ratepayers, and others.



# Capital Planning Capital Project Budgeting Policy 13.1.0

**POLICY.** The District will prepare and adopt a formal capital budget as part of their annual budget process. The capital budget will be directly linked to, and flow from, the Multi-Year Capital Improvement Plan. It may be necessary to modify projects approved in the capital plan before adopting them in a capital budget. Modifications may be necessary based on changes in project scope, funding requirements, or other issues. If these modifications are material, the District will consider the impacts these may have on its multi-year capital and financial plans. The capital budget should be adopted by formal action of the Board of Trustees, either as a component of the operating budget or as a separate capital budget. It will comply with all state and local legal requirements.

- 1.0 <u>Preparing and Adopting the Capital Budget</u>. The capital budget will include the following information:
  - 1.1 A definition of capital expenditure for the District.
  - 1.2 Summary information of capital projects by fund, function, venue/service or activity.
  - 1.3 A schedule for completion of the project, including specific phases of a project, estimated funding requirements for the upcoming year(s), and planned timing for acquisition, predesign, design, and construction or acquisition activities and transition to complete operation.
  - 1.4 Descriptions of the general scope of the project, including expected service and financial benefits to the District.
  - 1.5 A description of any impact the project will have on the current or future operating budget.
  - 1.6 Estimated costs of the project, based on recent and accurate sources of information.
  - 1.7 Identified funding sources for all aspects of the project, specifically referencing any financing requirements for the upcoming fiscal year.
  - 1.8 Funding authority based either on total estimated project cost, or estimated project costs for the upcoming fiscal year. Consideration should be given to carry-forward funding for projects previously authorized.



# Capital Planning Capital Project Budgeting Policy 13.1.0

1.9 Any analytical information deemed helpful for setting capital priorities.

The District needs a greater level of detail and information for non-routine capital projects than for routine projects. For non-routine projects, the capital budget should thoroughly describe the impact on the operating budget, number of additional positions required, tax or fee implications, and other financial or service impacts.

2.0 Reporting on the Capital Budget. The District recognizes the importance of timely and accurate reporting on projects adopted in the capital budget. Management, Trustees, and citizens should all have the ability to review the status and expected completion of approved capital projects. Periodic reports will be issued routinely on all ongoing capital projects. The reports will compare actual expenditures to the original budget, identify level of completion of the project, and enumerate any changes in the scope of the project, and alert management to any concerns with completion of the project on time or on schedule.



RELEVANT POLICIES: 1.1.0 Strategic Planning, 9.1.0 Establishing Appropriate Capitalization Threshold for Capital Assets, 12.1.0 Multi-Year Capital Planning, and 13.1.0 Capital Project Budgeting

#### 1.0 AUTHORITY

Decision-making responsibilities and duties on capital projects shall be allocated by the General Manager to specific members of the IVGID staff as provided herein. The staff member so assigned may delegate "duties" to another, but shall remain "responsible" for their actions pertaining to the project.

A Project Manager will usually be a representative of the IVGID department which will acquire or construct the project. The Project Manager may seek the input or assistance of a representative of the IVGID department that will utilize the capital asset. A planner, analyst, designer, or construction representative usually reports to the Project Manager as an employee or through a contract for services.

### 2.0 CAPITAL PROJECT FINANCING RESOURCES

Financial management of capital projects is controlled through a system including the Multi-Year Capital Improvement Plan and each fiscal year's Capital Improvement Project Budget. The ability to pay for the costs of a project will be based on identifiable and predictable financing resources at the time of acquisition.

- 2.1 Establishment. A capital project's financing resources may be established by action of the Board of Trustees by the adoption of a Capital Project Report. Financing resources may be established for each fund; for each program; or for each project or group of projects. The preference is on each project to facilitate calculating the affects of each project on the Multi-Year Capital Improvement Plan.
- **2.2 Status.** All financing resources identified and received for a Capital Improvement Project shall be held in cash or



investments and shall constitute an element of fund balance or net position until expended or released by an action of the Board of Trustees.

- 2.3 Interest. Investment earnings on a project's financing resources shall accrue to the project to the extent they were included in the Capital Improvement Project Data Sheet or are deemed needed for possible project cost adjustments. In any project where part of the financing resources came from bond proceeds, the investment earnings must be attached to the project in order to determine and comply with IRS arbitrage regulations.
- 2.4 Expenditures. Funds identified as financing resources may only be expended by action of the Board of Trustees according to the District's Capital Improvement Project Budget. Projects carrying over from one fiscal year to another are expected to be identified during each budget process to extend spending authority and facilitate completion of the construction or acquisition of the capital assets. The General Manager has the authority to redirect the design or specifications affecting up to an aggregate of \$50,000 if it does not exceed the total approved cost of the project.
- 2.5 Exclusivity. All financing resources identified for a project, are considered exclusively for expenditures related to that project. No expenditures or obligations shall be made related to that project which cumulatively exceeds the available balance in identifiable and predictable financing resources.
- 2.6 Changes. The amount of funds in identifiable and predictable financing resources may be increased or decreased by action of the Board of Trustees, provided that no decrease shall occur which causes the unexpended financing resources for any project to fall below the cumulative total of obligations outstanding pertaining to the project.



**2.7 Close-out.** Upon completion or termination of a project, the unexpended financing resources for that project may be closed out by the General Manager, except when a previous action by the Board of Trustees, designates where the unexpended amount, if any, shall be transferred.

#### 3.0 PROJECT LIFE CYCLE

Projects shall be managed in relation to the following typical project life cycle:

- **3.1 Definition**. The process of developing a document which describes a specific project, in terms of location, function, cost, and other parameters. Approval of a Capital Project Data Sheet means the project has been "defined."
- **3.2 Planning**. The process of developing documents which identify the location and function of projects, in relation to other projects and existing facilities. Approval of a project plan document within an approved Capital Project Summary means the project has been "**planned**."
- 3.3 Feasibility. The process of analyzing the practicality of a project, in terms of capital financing and cost, operating revenue and cost, environmental and permit conditions, and other factors. Acceptance information stated on the Capital Project Data Sheet as a feasibility report, means the project has been "justified."
- 3.4 Scheduling. The process of developing an outline identifying the cost, timing and financing of the capital project. All capital project expenditures shall be evaluated through a Multi-Year Capital Improvement Plan and authorized for expenditure through a specific fiscal year's Capital Improvement Plan Budget. Inclusion of a project within an approved Multi-Year Capital Improvement Plan means the project has been "scheduled."



- **3.5** Funding Identified. The process by which funds are identified, as either planned or set aside to underwrite capital costs. Identification of predictable financing resources for inclusion of a project in a specific fiscal year's Capital Improvement Plan Budget means the project has been "funded."
- **3.6 Design/Specification**. The process of determining the size, specifications, acquisition/construction methods, and other factors prerequisite to construction or acquisition, including the selection of the designers. Approval of final design means the project has been **"designed."**
- 3.7 Construction/Acquisition. The process entails constructing or acquiring a project's assets, including the selection of contractors or vendors. Approval of final payment means the project has been "completed."
- 3.8 Requirements. All projects may not be subject to all phases, or be phased in the same order. However, all capital projects shall be defined. All capital projects shall be scheduled and have funding identified, prior to design/specification. All construction projects shall be planned. All construction projects shall be justified, prior to design/specification.

### 3.8.1.0 <u>Definition</u>

- 3.8.1.1 **Trustees Responsibility:** Relate District needs identified through the Strategic Plan to capital placed on the Multi-Year Capital projects Improvement Plan. **Duties:** Consider project definitions as part of Capital Improvement Project Budget submittal.
- **3.8.1.2 General Manager Responsibility:** Ensure capital projects developed for consideration by the Board of Trustees relate to strategies and actions



developed under the District's Strategic Planning Process. **Duties:** Approve capital project definitions.

**3.8.1.3 Staff Duties**: Prepare an accurate and up to date Capital Project Data Sheet, containing statement of project cost, schedule, location, financing, and other factors.

### 3.8.2.0 **Planning**

- **3.8.2.1 Trustees Responsibility:** Ensure adequate planning basis for capital improvement projects. **Duties:** Define general goals, constraints, and directions. Award and execute planning contracts according to Nevada Revised Statutes. Establish public input process. Review and approve final plan.
- **3.8.2.2 General Manager. Responsibility:** Ensure all issues are addressed and plans are coordinated with the Multi-Year Capital Improvement Plan. **Duties:** Review and approve planning scope. Approve requests for proposals on consulting contracts. Approve planning methods and planning team. Provide guidance to Project Manager during planning.
- 3.8.2.3 Project Manager. Responsibility: Administration, quality and accuracy. Duties: Define specific objectives, alternatives, criteria, and scope. Prepare requests for proposals and administer selection process for planning team. Prepare planning contracts. Recommend approval for and executing planning contracts. Coordinate project with, public, staff, and General Manager. Review and approve progress reports, make substantive and procedural decisions during planning process, and



recommend preferred alternatives and final plans to the General Manager and Board of Trustees.

- **3.8.2.4 Engineering and Staff. Duties:** Provide input to planning scope, methods, analysis, conclusions, and recommendations.
- **3.8.2.5 Planner Duties:** Conduct analysis and produce planning documents and reports, for review by Project Manager.

### 3.8.3.0 Feasibility

- **3.8.3.1 Trustees**. **Responsibility**: Ensure feasibility of capital improvement projects prior to design and construction. **Duties**: Determine when feasibility studies are required. Identify issues to be addressed. Award and execute consulting contracts according to Nevada Revised Statutes.. Review and accept the final "Capital Improvement Project Budget" as a basis for decision-making.
- **3.8.3.2 General Manager**. **Responsibility**: Ensure critical issues are addressed and conservative approach to feasibility is applied. **Duties**: Review and approve study scope. Approve requests for proposals on consulting contracts. Approve study methods and team. Provide guidance to the Project Manager during study.
- 3.8.3.3 Project Manager. Responsibility: Administration, quality and accuracy. Duties: Define specific concerns, alternatives, criteria, and scope. Prepare requests for proposals and administer selection process for study team. Prepare study contracts. Recommend award and execute study contract. Coordinate project with, staff and General



Manager. Review and approve progress reports, make substantive and procedural decisions during study process, and approve conclusions and recommendations.

- **3.8.3.4 Finance, Engineering, and Staff. Duties:** Provide input to study contract, scope, methods, analysis, conclusions, and recommendations.
- **3.8.3.5 Analyst. Duties:** Conduct analysis and produce study documents and reports for review by the Project Manager.

#### 3.8.4.0 Scheduling

- **3.8.4.1 Trustees. Responsibility:** Prioritization and prudent investment of capital assets. **Duties:** Review and approve Multi-Year Capital Improvement Plan considering financing programs, priorities and needs and validity to proceed as scheduled. Approve project amendments and substitutions according to District purchasing policies.
- **3.8.4.2 General Manager. Responsibility:** Validate scheduling in terms of sound financial planning and the ability to construct or acquire the capital assets. **Duties:** Review, revise and recommend capital improvement projects to the Board of Trustees.
- 3.8.4.3 Engineering Staff. Responsibility: Accuracy of cost projections and coordination of project scheduling. Duties: Identify capital project scheduling issues correlated to timing of expenditures and acquisition of the capital assets. Coordinate input of operating staff receiving the capital asset.



**3.8.4.4 Finance Staff Responsibility:** Adequacy of identifiable and predictable financing resources to meet the timing of expenditures. **Duties:** Analyze alternative financing schemes and prepare capital financing program coordinated with appropriate Capital Improvement Project Budget and the Multi-Year Capital Improvement Plan.

#### 3.8.5.0 **Funding**

- **3.8.5.1 Trustees.** Responsibility: Adequate identifiable and predictable financial resources exist for the project prior to the approval to proceed. **Duties:** Establish appropriate identifiable predictable financing resources are available. Increase and decrease funding level.
- 3.8.5.2 General Manager Responsibility: Approve recommendations for project to proceed and increases in project financing resources beyond levels identified in Capital Project Report, prior to submitted to Board. Duties: Review updated financial analysis for the capital project with Finance Staff for adequate financing resources and cash flows. Approve close-out upon project termination or completion.
- **3.8.5.3 Project Manager. Responsibility:** Accuracy. **Duties:** Assemble and update project cost estimates.
- **3.8.5.4 Finance Staff. Responsibility:** Administration of project finances. **Duties:** Produce periodic report on capital project financing resources, obligations and expenditures. Recommend periodic action to establish, increase, decrease, and close out



financing resources. Consider the current affects of projects on the Capital Improvement Project Budget and the Multi-Year Capital Improvement Plan.

**3.8.5.5 Engineering Staff. Duties:** Coordinate estimates of project cost for periodic funding report.

#### 3.8.6.0 Design/Specification

**3.8.6.1 Trustees.** Responsibility: General oversight of project design and specifications. **Duties:** Award and execute design contract according to Nevada Revised Statutes. Review and accept regulatory permit conditions on construction projects, if \$50,000 or more.

**3.8.6.2 General Manager. Responsibilities:** Ensure design and specifications correlate to defined capital project. **Duties:** Approve design methods and team. Provide guidance to Project Manager during design. Review and approve final design/specification reports on projects. Review and accept regulatory permit conditions.

3.8.6.3 **Project** Manager. Responsibility: oversight and design Administration, detailed functionality. **Duties:** Prepare scope of services and requests for proposals for design Administer selection process for design team. Prepare design contracts. Recommend for award and execute design contracts. Assemble cost estimates; prepare project budget and budget revisions. Prepare project schedule and schedule revisions. Approve project budget and budget revisions. Approve project schedule and schedule revisions. Establish. execute. and administer arrangements for surveys, analysis, environmental



studies, and other forms of technical support. Supervise designers. Establish functional performance requirements. Coordinate activities of designers with the balance of the technical team, and operating staff. Present major alternatives and issues. Provide direction to on major design alternatives and issues. Review and approve ongoing design reports and documents. Sign all regulatory permits and permit applications. Review, approve, and correct ongoing design reports and documents, including all technical specifications. Prepare construction contract forms. Assemble and submit regulatory permit applications and coordinate regulatory process. Approve all requests for payment.

**Designer Duties:** Analysis of design 3.8.6.4 alternatives. Preparation of plans and specifications. Preparation of support material for permit applications, other contract documents. and Coordination of various members of the design team. Preparation of cost estimates.

### 3.8.7.0 Construction/Acquisition

3.8.7.1 Responsibility: Trustees. General oversight of contract awards, major payments and acceptance of capital assets constructed Duties: acquired. Award and execute construction/acquisition contract according Nevada Revised Statutes. Approve change orders cumulatively exceeding 10% of construction contract or \$50,000, whichever is the greater.

**3.8.7.2 General Manager**. **Responsibility**: Ensure contracts and requests for payments submitted to the Board of Trustees for approval meet the



requirements outlined in the Capital Improvement Project Budget. **Duties:** Approve change orders cumulatively not exceeding 10% of construction contract or \$50,000. Upon substantial completion, approve release of retention for Construction projects.

Project Manager Responsibility: Detailed 3.8.7.3 oversight. **Duties**: Recommend award and execute construction/acquisition contracts. Recommend approval of change orders. Recommend release of retention to General Manager and Board of Trustees. approval of the final Recommend payment. Administer bid process. Recommend contract award. Coordinate final contract preparation, including and certificates. Establish. insurance. bonding. administer and execute arrangements for inspection and testing. Supervise construction representatives. Review all inspection, testing and construction observation reports. Serve as representative to contractor and regulatory agencies. Approve all shop drawings. Approve requests for equals. Approve all certificates for payment. Update construction schedule.

**3.8.7.4 Construction Representative. Duties:**Observe construction and testing. Prepare construction observation reports. Advise Project Manager of deficiencies when noted. Notify Project Manager of deviations from plans and specifications. Prepare and execute notice to proceed.

#### **MEMORANDUM**

**TO:** Board of Trustees

THROUGH: Mike Bandelin

Acting General Manager

FROM: Michaela Tonking

Trustee

**SUBJECT:** Review, discuss and possibly determine the need for advisory

committee(s) for Tennis/Pickleball, Incline Beach House, Skate Park and/or General Manager Search and leave, intact, the General Manager's Dog Park Advisory Committee, as presently constituted in accordance with Policy 3.1.0, paragraph 0.9, Advisory Committees (Requesting Trustee: Trustee Michaela

Tonking)

### RELATED STRATEGIC PLAN BUDGET INITIATIVES:

#### LONG RANGE PRINCIPLE #1 - SERVICE

The District will provide superior quality service through responsible stewardship of District resources and assets with an emphasis on the parcel owner and customer experience.

#### LONG RANGE PRINCIPLE #6 - COMMUNICATION

The District will engage, interact and educate to promote understanding of the venues, facilities, services, and ongoing affairs.

#### LONG RANGE PRINCIPLE #7 - GOVERNANCE

The District is a local agency that delivers exemplary recreational experiences and provides the highest level of water, sewer, and solid waste services while striving for fiscal and environmental sustainability through collaboration, civic participation, and transparency

### RELATED DISTRICT POLICIES, PRACTICES, RESOLUTIONS OR ORDINANCES:

Policy 3.1.0 - Conduct Meetings of the Board of Trustees

**DATE:** July 4, 2023

### I. <u>RECOMMENDATION</u>

Review, discuss and possibly determine the need for advisory committee(s) for Tennis/Pickleball, Incline Beach House, Skate Park and/or General Manager

**Search** and leave, intact, the General Manager's **Dog Park** Advisory Committee, as presently constituted in accordance with Policy 3.1.0, paragraph 0.9, Advisory Committees (Requesting Trustee: Trustee Michaela Tonking)

### II. BACKGROUND

At the June 28, 2023 Board of Trustees meeting, the Board of Trustees agreed that advisory committees might be needed/ beneficial for the above areas of interest. Trustee Schmitz had an agenda item that was for discussion. That material can be found at this link: <a href="https://www.yourtahoeplace.com/uploads/pdf-">https://www.yourtahoeplace.com/uploads/pdf-</a> ivgid/G.6. - General Business - Board appointed citizen advisory committees.pdf.. Trustee Schmitz, in a separate memorandum, has addressed her recommendations for the Capital and Golf committees.

To begin, Board Policy 3.1.0, paragraph 0.9 reads as follows:

0.9 Advisory Committees. The Board of Trustees may from time to time establish citizen committees to advise it on policy matters of the District. All such committees shall serve at the pleasure of the Board, and the Board shall have the authority to remove any member or all members from any and all committees at any time, or to change any of the terms of office thereof. Unless otherwise provided for in the document creating such committee and as permitted by applicable law. Committees shall be advisory in nature only, and shall have no authority to set policy; expend or obligate funds; hire, fire, supervise, or direct staff; or speak on behalf of the District, the Board, or its officers or employees. All committees shall conduct their business according to Roberts Rules of Order and shall conform to all provisions of the Nevada Open Meeting Law. If any Trustee is appointed to serve on a committee, the Trustee shall be the chair of that committee, unless other methods for selecting the chair have been approved by the Board of Trustees. If more than one Trustee is appointed to serve on the committee, then the Board shall determine by motion which Trustee shall serve as chair.

The General Manager may establish citizen advisory committees or bodies to advise the General Manager on areas of interest. These Citizen Advisory Committees are distinctively different from Board advisory committees as they are created by the General Manager to provide input. As such, they are not subject to the Nevada Open Meeting Law, but a reasonable attempt is to be made to notify members of the public of their meetings. Only 1 Board member may serve on each Advisory Committee established by the General Manager. One Board member shall serve on the General Manager's citizen advisory committee and can serve on multiple Advisory Committees established by the General Manager.

Following is the background and suggestions for each committee shown above:

Tennis/Pickleball - Presently there is a General Manager advisory committee

established and in place which is being chaired by the Director of Parks and Recreation. Trustee Tonking is the appointed Board member. The committee is functioning well and has addressed concerns of play, etc. The recommendation would be to ask a member of this committee to serve on the Capital Improvement Projects committee so that they feel they have representation for their projects. It will also provide the representative with the knowledge of how projects compete to get accomplished within the District.

Incline Beach House - This project is coming before the Board shortly and we should be proactive on setting up the committee so that the individuals on this committee can participate as the project begins. The recommendation would be to set up a General Manager Advisory Committee on this project, lead by the Director of Public Works, and see how it goes. It can be switched over to a Board Advisory Committee, if necessary, in the future. Chairman Dent is the Board member who has shown the most interest and vigor for this project therefore the recommendation is that he be the Board's representative on this committee.

**Skate Park** - This project is an enhancement project and presently has a small group of Staff and a couple of interested community members who are meeting on an as needed basis. Trustee Tonking has attended a couple of meetings as the Board's representative. The recommendation for this project is to continue with this informal group and having the Director of Parks and Recreation be its lead.

**General Manager's Dog Park Advisory Committee** - This committee is about to wrap up its work and will be presenting to the Board of Trustees late July/early August. The recommendation for this committee is to leave it as presently constituted.

**General Manager Search** - Back in 2013, the District did do a recruitment for a District General Manager and they did so via a professional talent acquisition firm aka headhunter. The attached memorandum is from a meeting in 2013 when the Board, at that time, executed a contract to hire a executive search firm. This is an option that we may want to consider and then get their recommendations on once the recruitment takes place, how to proceed with interviews, public interaction, etc. The recommendation here is to have Trustee Noble work with Staff to identify a proefessional recruitment firm and then report back to the Board of Trustees on his findings which should include costs and a rough timeline.

#### III. <u>BID RESULTS</u>

Not applicable to this agenda item.

#### IV. FINANCIAL IMPACT AND BUDGET

Attached is a decision tree type of document which outlines what will be required with each advisory committee and it is provided to assist the Board of Trustees in making their decision on what type of advisory committee should be established for each topic.

#### V. ALTERNATIVES

Not make any decisions at this time and revisit at another time.

#### VI. <u>COMMENTS</u>

None at this time.

### VII. <u>BUSINESS IMPACT/BENEFIT</u>

Not applicable to this agenda item.

### VIII. ATTACHMENTS

- 1. Requirements for Advisory Committees
- 2. Worksheet for Determining Advisory Committees
- 3. General Business Executive Search Firm Memo
- 4. 3.1.0 Conduct Meetings of the Board of Trustees Adopted 02222023

### IX. <u>DECISION POINTS NEEDED FROM THE BOARD OF TRUSTEES</u>

The Board of Trustees needs to decide what types of committees, if any, they wanted to have for each of the subject matters.

#### **Advisory Committees**

#### Policy 3.1.0, Paragraph 0.9 Advisory Committees.

The Board of Trustees may from time to time establish citizen committees to advise it on policy matters of the District. All such committees shall serve at the pleasure of the Board, and the Board shall have the authority to remove any member or all members from any and all committees at any time, or to change any of the terms of office thereof. Unless otherwise provided for in the document creating such committee and as permitted by applicable law. Committees shall be advisory in nature only, and shall have no authority to set policy; expend or obligate funds; hire, fire, supervise, or direct staff; or speak on behalf of the District, the Board, or its officers or employees. All committees shall conduct their business according to Roberts Rules of Order and shall conform to all provisions of the Nevada Open Meeting Law. If any Trustee is appointed to serve on a committee, the Trustee shall be the chair of that committee, unless other methods for selecting the chair have been approved by the Board of Trustees. If more than one Trustee is appointed to serve on the committee, then the Board shall determine by motion which Trustee shall serve as chair.

#### Requirements:

#### Compliance with Nevada Open Meeting Law

- 1. Will require training by District Legal Counsel prior to first meeting
- 2. Each member will be required to sign the volunteer form unless they are an employee or Trustee
- 3. Each meeting will require a written, clear and concise agenda that is posted by 9 a.m. three (3) business days prior to each meeting
- 4. Each meeting will require a written set of meeting minutes in accordance with the Nevada Open Meeting Law
- Livestreaming is optional and not a requirement of the Nevada Open Meeting Law therefore a determination of to Livestream or not to Livestream will need to be made upon establishment of the committee
- 6. Each meeting will require a packet of materials to be prepared, distributed and posted to the IVGID website

#### Staffing

- A. District Clerk to prepare agenda and packet materials and do required posting/noticing of all meetings
- B. Court Reporter to take meeting minutes
- C. IT Professional in the event Livestream is determined to be a necessity
- D. IT Professional to record meeting to be in compliance with the Nevada Open Meeting Law and provide call in assistance if call in public comments are deemed necessary
- E. IT Professional to accomplish website posting
- F. Staff, as necessary, to provide input on specific agenda items

#### **Advisory Committees**

#### Policy 3.1.0, Paragraph 0.9 Advisory Committees.

The General Manager may establish citizen advisory committees or bodies to advise the General Manager on areas of interest. These Citizen Advisory Committees are distinctively different from Board advisory committees as they are created by the General Manager to provide input. As such, they are not subject to the Nevada Open Meeting Law, but a reasonable attempt is to be made to notify members of the public of their meetings. Only 1 Board member may serve on each Advisory Committee established by the General Manager. One Board member shall serve on the General Manager's citizen advisory committee and can serve on multiple Advisory Committees established by the General Manager.

#### Requirements:

- Each member will be required to sign the volunteer form unless they are an employee or Trustee
- 2. Each meeting will require a written, clear and concise agenda that is distributed via email in a manner that keeps the participants email private from other committee members unless the committee authorizes agreement that their email addresses are not private
- 3. Each meeting will require a written set of meeting minutes
- 4. Each meeting may require a packet of materials to be prepared, distributed and posted to the IVGID website

#### Staffing

- A. Typically the General Manager and/or Venue Manager serves as the Chair of the meeting
- B. Typically the District Clerk assists with meeting set up, notifications and taking of the meeting minutes
- C. Typically an IT professional and/or Communications Coordinator posts the meeting agendas and minutes to a specific District website webpage
- D. Additional Staff members dependent on subject matter

Generally speaking, all committees will have a clear and concise mission statement which outlines what this committee has been set up to accomplish and how long that process is estimated to be. Additionally, at the very first meeting, a set of agreed to rules of engagement is formulated. The example below is from the General Manager's Dog Park Committee:

<u>Rules of Engagement:</u> All committee members shall be respectful of one another and treat each other with kindness. No one member shall talk over another member. All ideas are welcome however, they may not be discussed in depth or in detail depending upon time and/or merit and that determination is solely held with the General Manager. All committee members are equal participants.

#### **Decision Points Document**

### Tennis/Pickleball

Board Appointed Advisory Committee	General Manager Advisory Committee		
One (1) Board Member who will also be Chair:	One (1) Board Member who will serve		
Two (2) Board Members and a determination on which Board member will be Chair:			
Chair:			
What Staff members need to be a part of this committee on a permanent basis?	What Staff members needs to be a part of this committee on a permanent basis?		
Who are the members of the public that you would like to nominate for this committee?	Who are the members of the public that you would like to recommend to the General Manager for this committee?		
Does the committee get to decide the day of the w they meet?	neek Does the committee get to decide the day of the week they meet?		
YesNo	YesNo		
If no, what day of the week will they meet?	If no, what day of the week will they meet?		
Does the committee get to decide the time of day t meet?	they Does the committee get to decide the time of day they meet?		
YesNo	YesNo		
If no, what time of the day will they meet?	If no, what time of the day will they meet?		
The meeting location for this committee will be:	The meeting location for this committee will be:		

#### **Decision Points Document**

### General Manager Search

	Board Appointed Advisory Committee		General Manager Advisory Committee		
	One (1) Board Member who will also be Chair:		One (1) Board Member who will serve		
	Two (2) Board Members and a				
	determination on which Board member will				
	be Chair:				
	Chair:				
	What Staff members need to be a part of		What Staff members needs to be a part of		
	this committee on a permanent basis?		this committee on a permanent basis?		
	Who are the members of the public that you		Who are the members of the public that you		
	would like to nominate for this committee?		would like to recommend to the General		
			Manager for this committee?		
Does the committee get to decide the day of the week			Does the committee get to decide the day of		
they meet?			the week they meet?		
	Yes No		YesNo		
If no, what day of the week will they meet?  If no, what day of the week will they meet?					
Does the committee get to decide the time of day they			Does the committee get to decide the time		
meet?			of day they meet?		
Yes No			YesNo		
If no, what time of the day will they meet?  ——————————————————————————————————			f no, what time of the day will they meet?		
The meeting location for this committee will be.					
The meeting location for this committee will be: The			meeting location for this committee will be:		

#### **Decision Points Document**

#### Incline Beach House

Board Appointed Advisory Committee			General Manager Advisory Committee		
	One (1) Board Member who will also be Chair:		One (1) Board Member who will serve		
	Two (2) Board Members and a determination on which Board member will be Chair:				
	Chair:				
	What Staff members need to be a part of this committee on a permanent basis?		What Staff members needs to be a part of this committee on a permanent basis?		
	Who are the members of the public that you would like to nominate for this committee?		Who are the members of the public that you would like to recommend to the General Manager for this committee?		
Does the committee get to decide the day of the week they meet?			Does the committee get to decide the day of the week they meet?		
YesNo			YesNo		
If no, what day of the week will they meet?  If no, what day of the week will they meet?					
Does the committee get to decide the time of day they meet?			Does the committee get to decide the time of day they meet?		
YesNo			YesNo		
If no, what time of the day will they meet?			f no, what time of the day will they meet?		
The meeting location for this committee will be: The			meeting location for this committee will be:		

#### MEMORANDUM

**TO:** Board of Trustees

REQUESTING

TRUSTEE: Joe Wolfe

**FROM:** William B. Horn

District General Manager

SUBJECT: Hiring of an Executive Search Firm to assist the Board of

Trustees in identifying who the next General Manager of the District should be; Execution of a Contract with Peckham and McKenney in the total amount of not-to-exceed \$26,000

effective March 28, 2013

**DATE:** March 19, 2013

### I. REQUEST BY TRUSTEE

Trustee Wolfe has asked that the Board of Trustees take action, as deemed necessary, for the hiring of an Executive Search Firm to assist the Board of Trustees in identifying the District's next General Manager.

### II. BACKGROUND

At the January 9, 2013 Board of Trustees meeting, the Trustees had a discussion regarding this item and asked Trustees Smith and Simonian to work on a revised job description and timeline for this process. The posting process has been completed and is now closed.

District Staff, in Human Resources, fulfilled its commitment to making sure that the job posting for the General Manager position was deep, unbiased, and broad. The following actions occurred:

- We placed a news item in our PW News to advise our community that the position was open and posted.
- We ran paid advertisements in both the employment section and the general section of our local newspaper, the North Lake Tahoe Bonanza.

Hiring of an Executive Search -2-Firm to assist the Board of Trustees in identifying who the next General Manager of the District should be; Execution of a Contract with Peckham and McKenney in the total amount of not-to-exceed \$26,000 effective March 28, 2013

- We posted an employment advertisement with Jobs Available, Inc., which
  is listing of employment opportunities in the Public Sector which has a
  nationwide circulation.
- We posted an employment advertisement on icma.org which is the International City & County Managers Association for a defined period of time.
- We posted this employment opportunity on our website and with various other commonly used websites within our local and broader geographical areas.

Included in the finalized timeline, there was a line item included to execute an agreement with an outside executive search firm; this agenda item is included on the March 27, 2013 meeting agenda in the event that this action needs to be taken that it can be taken.

NRS 332.195 Joinder or mutual use of contracts by governmental entities reads as follows:

### NRS 332.195 Joinder or mutual use of contracts by governmental entities.

- A governing body or its authorized representative and the State of Nevada may join or use the contracts of local governments located within or outside this State with the authorization of the contracting vendor. The originally contracting local government is not liable for the obligations of the governmental entity which joins or uses the contract.
- 2. A governing body or its authorized representative may join or use the contracts of the State of Nevada or another state with the authorization of the contracting vendor. The State of Nevada or other state is not liable for the obligations of the local government which joins or uses the contract.

(Added to NRS by 1975, 1539; A 1985, 357; 1999, 1686; 2001, 1320; 2003, 2263; 2005, 2556)

Both the City of Reno and Douglas County have used the services of Peckham and McKenney and have been very pleased with their services. The District is in

Hiring of an Executive Search -3-Firm to assist the Board of Trustees in identifying who the next General Manager of the District should be; Execution of a Contract with Peckham and McKenney in the total amount of not-to-exceed \$26,000 effective March 28, 2013

possession of the Contract for Professional Services executed by Douglas County, Nevada. The City of Reno, due to their relocation, has been unable to locate a copy of their contract but when they find it, they will share it with the District. Therefore, it is the District's plan to not do either an RFP or RFQ for these services, exercise the joinder provision as authorized by the Nevada Revised Statutes; and execute a contract in accordance with the attached documents as submitted by Peckham and McKenney.

#### III. FINANCIAL IMPACT AND BUDGET

There are no funds budgeted in the 2012/2013 for the hiring of an Executive Search Firm.

### IV. SAMPLE MOTION

The Board of Trustees makes a motion to execute a Professional Services Contract with Peckham and McKenney in the amount of not-to-exceed \$26,000 to provide the executive search services/recruitment services to locate the next District General Manager of the Incline Village General Improvement District.



**POLICY**. The Board of Trustees will establish the time and place of the regular meeting of the Board of Trustees of the Incline Village General Improvement District and provide the manner in which special meetings of said District may be called, designating the meeting location, establishing the agenda and rules for its proceedings for the Incline Village General Improvement District, Washoe County, State of Nevada

Notice and conduct of all meetings shall conform with the provisions in Nevada Revised Statutes (NRS) 241.020 and NRS 281A (Ethics In Government). Meeting minutes and transcripts of meeting with be in compliance with NRS 241.035.

- **0.1 Regular Meetings**. The regular meeting times and location shall be set by the Board of Trustees.
- **O.2** Special Meetings. Special meetings of the Board of Trustees shall be held upon call of the Chair of the Board or at least two of the Trustees.
- **0.3 Meeting Place**. All Board of Trustees meetings shall be held within the District.
- 0.4 Item(s) of Business/Agenda Preparation. The Board Chair, in cooperation with the General Manager, is responsible for preparing the agenda and supporting materials for each meeting. The Chair, in cooperation with the General Manager, will place on the Agenda any item requested by a fellow Trustee.

If a person or party, including the general public, wishes to have a matter considered by the Board, a written request should be submitted to the General Manager, in advance of the meeting, allowing enough time for staff research. The amount of advance time required will be determined by the General Manager, based upon Board Policy, administrative procedure, and the facts in each instance.

No matter shall be heard or acted upon without all accurate and relevant materials being published with the initial publication of the Board Packet. If materials are inaccurate or missing, the agenda item



will be deferred. Delayed and/or supplemental materials shall defer an agenda item.

The agenda and Board Packet materials shall be posted on the District's website one calendar week prior to the meeting.

Public comment may be scheduled for individual agenda items in addition to the initial and closing public comment period at the discretion of the Chair. Unless otherwise determined, the time limit shall be three (3) minutes for each person wishing to make an initial or closing public comment and shall be two minutes(2) for each person should public comment be permitted for an individual agenda item. Unless otherwise permitted by the Chair, no person shall be allowed to speak more than once on any single agenda item.

The item(s) of business at the regular meetings of said Board may include, but are not limited to:

- Pledge of Allegiance
- Roll call of Trustees
- Appearances/Presentations (Non-action)
- Initial Public Comment not to include comments on General Business items with scheduled public comment
- Appearances/Presentations/Declarations/Proclamations (Action)
- Approval of Agenda
- Public Hearings (if any) all changes to Ordinances require a Public Hearing with a minimum of a 21-day notice
- District Staff Update (if any)
  - The General Manager's monthly report
  - Once a month the General Manager is to provide a formal written report outlining the contracts/expenditures s/he approved with proper signing authority per District policy.
- Legal Counsel Update (if any)
- Reports to the Board Reports are intended to inform the Board and/or the public Reports shall be limited to 15 minutes or a time to be determined at the discretion of the Chair.
  - o GM Report



- Department liaisons' updates (if appropriate)
- Audit Committee (if appropriate)
- Treasurers Report (if any)
  - Payment of Bills For District payments exceeding \$50,000 or any item of capital expenditure, in the aggregate in any one transaction, a summary of payments made shall be presented to the Board at a public meeting for review. The Board hereby authorizes payment of any and all obligations aggregating less than \$50,000 provided they are budgeted and the expenditure is approved according to District signing authority policy.
  - Any other reports as deemed of value by the Treasurer. This may include a review of procurement card purchases, weekly bill pay review, etc.
- Consent Calendar (if any)
  - In cooperation with the Chair, the General Manager may schedule matters for consideration on a Consent Calendar. The Consent Calendar may not include any action which is subject to a public hearing. Consent Calendar items are:
    - Contracts for review prior to signing/execution;
    - Budgeted items with a financial impact of less than \$100,000;
    - Items that have been previously discussed by the Board of Trustees;
    - "Housekeeping" items that passage without discussion is likely;
    - Meeting minutes approval.
  - Each consent item shall be separately listed on the agenda, under the heading of "Consent Calendar". A memorandum containing all relevant information will be included in the packet materials for each Consent Calendar item. The memorandum should include the justification as a consent item in the Background Section.
  - Any member of the Board may request the removal of a particular item from the Consent Calendar, at the time of the agenda approval, and that the matter shall be removed and addressed in the General Business section of the meeting.



- A unanimous affirmative vote shall be recorded as a favorable motion and approval of each individual item included on the Consent Calendar.
- General Business
- Reports are intended to inform the Board and/or the public.
- Review of the long range calendar
- Final Public Comment
- Board of Trustees Updates
- Adjournment

### 0.5 Rules of Proceedings.

- a. <u>Public Meetings</u>. All meetings of the Board shall be in accordance with NRS 241, the Nevada Open Meeting Law.
- b. Quorum. A majority of the Board of Trustees present in person or by virtual technology shall constitute a quorum for the transaction of business. When using virtual technology, so long as there is adequate internet service, the Trustee must be oncamera to qualify for voting. In no event shall any matter be approved without the affirmative vote of three Trustees.
- c. Method of Action. The Board of Trustees shall act only by motion which, to become effective, shall be adopted by the affirmative vote of at least a majority of its members, which is three (3), unless otherwise provided by statutes, including but not limited to NRS 318.280 and NRS 318.350. In the event of only three members present, the method of action must be unanimous.

The District and its Board will operate according to NRS 281A, Ethics In Government. Should a conflict of interest be a concern, the Trustee will abide by NRS 281A and potentially abstain from voting. According to NRS 241.0355, an abstention is not a vote in favor.

d. Recording Vote. All Trustees present and voting, shall have their yes/ayes and no/nays taken on all actions taken and



entered into the minutes. All Trustees shall have the equal right to vote, make and second motions. If the vote for/against any item is not unanimous, the Chair may ask the Clerk to conduct a roll call vote.

- e. <u>Ordinances</u>. The enacting clause of all ordinances passed by the Board shall include the word "ordinance" and be consecutively numbered. All actions to pass or revise an ordinance shall be attested by the Secretary.
- f. Contracts. Until this policy is modified, all contracts are to be provided to the Board for review prior to signing/execution. The Board shall designate one Trustee to review, approve the signing of any contracts, and inform the Board of said action, when time is of the essence. In addition, contracts proposed and/or estimated to exceed the signing authority in Policy 20.1.0 subparagraph 1.5 or Policy 21.1.0 subparagraph 1.6, must be approved by the Board of Trustees. The General Manager has the authority to execute contracts per Board Policy so long as the funds were budgeted for the specific purpose. All documents approved or awarded by the Board shall be signed in the name of the District by two (2) officers of the Board of Trustees, unless authorization to sign is given to another person(s) by the Board.
- g. <u>Claims</u>. The Board of Trustees may engage the General Manager and General Counsel to negotiate on behalf of IVGID, the settlement of all property damage, personal injury, or liability claims. Final settlement of such claims must be approved by the Board. The General Manager may accept a tentative settlement, which shall not be final and binding upon IVGID, unless and until approved by the Board of Trustees.
- h. <u>Litigation</u>. The General Manager must obtain Board of Trustees authorization, at a public meeting, to initiate any lawsuit, appeal any decision or judgement, or retain legal counsel to defend a lawsuit. In addition, the role of the General Manager is to carry out the business of the Board. Any discussion, conversation,



or communication between the GM and outside legal counsel require the Board to be immediately informed.

- i. <u>Texting</u>. At no time during a meeting are Trustees to be making use of digital technology to communicate with others. The meetings are to conduct business by the Trustees.
- **0.6 Robert's Rules**. Unless contrary to this rule, such meetings shall be substantially conducted in conformity with Robert's Rules of Order unless those provisions conflict with Chapter 241 of the NRS, in which case, the statutes will prevail.
- **0.7 Reconsideration**. Reversal, or substantial modification, of any item by the Board of Trustees within six months of the meeting date at which the action was taken, shall only be considered as follows:
  - The General Manager may request reconsideration of any action of the Board, and place reconsideration of the action before the Board, if the General Manager determines that the action compromises the efficiency of operations or otherwise impairs the effective management of the District.
  - A Board action may also be scheduled for reconsideration if at least two Trustees make written requests.
  - Written requests for reconsideration by any other person or party, including members of the general public, will be distributed to the Trustees but shall not be placed on the Board agenda, without the concurrence of at least two Trustees, as provided above.

If the original action was taken after a Public Hearing, a second Public Hearing shall be held in conjunction with any reconsideration.

Once placed on the agenda under the procedure established herein, the Board may rescind, modify, reaffirm, or take no action on the item; in the same manner it would take action on any other General Business agenda item.

**0.8 Officers of the Board.** As the first item of General Business at the first meeting of the calendar year, the Board of Trustees shall elect a



Chair, Vice Chair, Treasurer, and Secretary. It is recommended that the officers of the Board rotate on a reasonable basis. Roles should change at least every 2 years. Each Officers term will begin as defined by the agenda item and will continue until the next election. The officer roles and responsibilities are outlined in the Trustee Handbook.

According to NRS 318.085(1), the role of Treasurer and the Secretary may be fulfilled by someone other than a Trustee.

Should a vacancy occur, the Board of Trustees shall follow NRS 318.090(5) to fill the vacancy. The most current roster for the current Board of Trustees is located on the District's website.

0.9 **Advisory Committees.** The Board of Trustees may from time to time establish citizen committees to advise it on policy matters of the District. All such committees shall serve at the pleasure of the Board, and the Board shall have the authority to remove any member or all members from any and all committees at any time, or to change any of the terms of office thereof. Unless otherwise provided for in the document creating such committee and as permitted by applicable law. Committees shall be advisory in nature only, and shall have no authority to set policy; expend or obligate funds; hire, fire, supervise, or direct staff; or speak on behalf of the District, the Board, or its officers or employees. All committees shall conduct their business according to Roberts Rules of Order and shall conform to all provisions of the Nevada Open Meeting Law. If any Trustee is appointed to serve on a committee, the Trustee shall be the chair of that committee, unless other methods for selecting the chair have been approved by the Board of Trustees. If more than one Trustee is appointed to serve on the committee, then the Board shall determine by motion which Trustee shall serve as chair.

The General Manager may establish citizen advisory committees or bodies to advise the General Manager on areas of interest. These Citizen Advisory Committees are distinctively different from Board advisory committees as they are created by the General Manager to provide input. As such, they are not subject to the Nevada Open Meeting Law, but a reasonable attempt is to be made to notify



members of the public of their meetings. Only 1 Board member may serve on each Advisory Committee established by the General Manager. One Board member shall serve on the General Manager's citizen advisory committee and can serve on multiple Advisory Committees established by the General Manager.

- **0.10 Legislative Matters**. The General Manager may from time to time propose positions on legislative issues, which positions shall be reviewed and approved by the Board at its regular meeting.
- **0.11 Conflict Resolution.** In the event that the provisions of Policy 3.1.0 conflict with any other Policy Provisions, this policy shall prevail.
- **0.12 Board Highlights.** Board meeting highlights shall be posted on the District's website in addition to being emailed to subscribers. The highlights are to include a list of issues brought the attention of the Board by the public, brief overviews of each agenda item and when applicable, the results of a vote.